OPPD BOARD OF DIRECTORS
BOARD MEETING MINUTES
June 17, 2021

The regular meeting of the Board of Directors of the Omaha Public Power District (“OPPD” or “District”) was held at the Omaha Douglas Civic Center, Legislative Chamber, 1819 Farnam Street, Omaha, Nebraska, and via Webex audio and video conference, on Thursday, June 17, 2021 at 5:00 p.m.

Present in person at the Omaha Douglas Civic Center were Directors A. E. Bogner, M. J. Cavanaugh, S. E. Howard, J. M. Mollhoff, C. C. Moody, M. G. Spurgeon, E. H. Williams and R. M. Yoder. Also present in person were T. J. Burke, President and Chief Executive Officer, S. M. Bruckner, General Counsel for the District, M. F. Hinners, Senior Corporate Governance Specialist, and other members of the OPPD Board meeting logistics support staff. Chair A. E. Bogner presided and M. F. Hinners recorded the minutes. Members of the senior management team present in person were: K. W. Brown, J. A. Comstock, L. J. Fernandez, M. J. Fisher, S. M. Focht, K. S. McCormick, L. A. Olson, M. L. Sedky and T. R. Via. Additionally, approximately 50 attendees, consisting of OPPD employees and members of the public, were in attendance via Webex. Several members of the public and OPPD employees were present in person.

**Board Agenda Item 1: Chair Opening Statement**

Chair Bogner gave a brief opening statement, including reminders for using the Webex audio and video conferencing platform.

**Board Agenda Item 2: Safety Briefing**

President Burke provided the safety briefing, including emergency evacuation procedures for the Omaha Douglas Civic Center and a reminder to follow the “3Ws” during the COVID-19 pandemic – Watch your distance; Wear a mask; and Wash your hands. He also reminded the public to call 811 before digging so that underground utilities can be marked.

**Board Agenda Item 3: Guidelines for Participation**

Chair Bogner then presented the guidelines for the conduct of the meeting and instructions on the public comment process using Webex audio and video conferencing features and in the room.

**Board Agenda Item 4: Roll Call**

Ms. Hinners took roll call of the Board. All members were present in person.

**Board Agenda Item 5: Announcement regarding public notice of meeting**

Ms. Hinners read the following:
“Notice of the time and place of this meeting was publicized by notifying the area news media; by publicizing same in the Outlets newsletter and on OPPD.com; by displaying such notice on the Arcade Level of Energy Plaza since June 11, 2021; and by e-mailing such notice to each of the District’s Directors on that same date.

A copy of the proposed agenda for this meeting has been maintained, on a current basis, and is readily available for public inspection in the office of the District's Corporate Secretary.

Additionally, a copy of the Open Meetings Act is available for inspection on oppd.com and in this meeting room.”

Board Consent Action Items:

Item 6. Approval of the May 2021 Comprehensive Financial and Operating Report, May 2021 Meeting Minutes and the June 17, 2021 Agenda
Item 8. Annual Health Plan Report – Resolution No. 6438
Item 9. Rate Design Changes to Rate 110M, 469W and 483 – Resolution No. 6441
Item 10. Underground Streetlight Cable Repair Contract – Resolution No. 6442
Item 11. Substation Control Building Enclosure – Resolution No. 6443
Item 12. Foundations, Ductlines, and Miscellaneous Work for 161kV Substation – Resolution No. 6444

Chair Bogner noted the Board discussed the action items during the All Committees meeting held on Tuesday, June 15, 2021. She then explained that the Board desired to move agenda item 9, Rate Design Changes to Rate 110M, 469W and 483, from the consent to discussion agenda.

It was then moved and seconded that the Board approve consent agenda items 6 through 8 and 10 through 12.

Chair Bogner then asked if any members of the public attending via Webex conferencing or in person had any comments on consent agenda items 6 through 8 and 10 through 12. There was no comment from the public in attendance at the meeting.

Thereafter, the vote was recorded as follows: Bogner – Yes; Cavanaugh – Yes; Howard – Yes; Mollhoff – Yes; Moody – Yes; Spurgeon – Yes; Williams – Yes; Yoder – Yes. The motion carried (8-0).

Board Agenda Item 9: Rate Design Changes to Rate 110M, 469W and 483 – Resolution No. 6441

Ms. Hinners read the following:

“WHEREAS, the Western Area Power Administration (WAPA) will be moving 4 Megawatts of Offutt Air Force Base’s allocation to another Air Force base as of August 1, 2021, and therefore excess WAPA allocation that is currently passed through to Offutt under Rider Schedule 110M – Residential Housing will no
longer be available; and

WHEREAS, Management has determined that Rider Schedule 469W – General Service Time-of-Use – Waiver Option is not consistent with current rate making standards in light of the District’s membership in the Southwest Power Pool and its integrated market and therefore should be repealed by the Board of Directors; and

WHEREAS, Management recommends that Rider Schedule No. 483 – Net Metering be clarified by changing the current language from “shall not exceed 25kW in either the aggregate system AC nameplate capacity or aggregate system DC nameplate capacity” to “shall not exceed 25kW in the aggregate system AC nameplate capacity”; and

WHEREAS, Management will begin any required internal process changes necessary in preparation for revising the 25kW aggregate system AC nameplate capacity limitation in Rider Schedule No. 483 from 25kW AC to 100kW AC. (Ms. Hinners noted this was the new clause.)

NOW, THEREFORE, BE IT RESOLVED that the Board of Directors of the Omaha Public Power District hereby approves (i) the repeal of Rider Schedule No. 110M – Residential Housing effective August 1, 2021; (ii) the repeal of Rider Schedule No. 469 – General Service Time-of-Use – Waiver Option as of June 1, 2022; and (iii) the update of the applicability for Rider Schedule No. 483 – Net Metering effective July 1, 2021, in the form of Exhibit A, attached hereto.”

It was moved and seconded that the Board approve this action item.

Chair Bogner explained that certain members of the Board, senior management team and OPPD staff worked together to add a clause in the resolution with respect to Rider Schedule No. 483 to indicate that OPPD would begin to make internal process changes to prepare for increasing the 25kW aggregate system AC nameplate capacity limitation to 100kW AC in the future.

Director Yoder expressed his support for the revision. He asked L. J. Fernandez, Vice President and Chief Financial Officer, for his perspective. Mr. Fernandez expressed appreciation for the Board’s engagement and the District’s need to conduct analysis to ensure that internal processes are in place and that the distribution system remains safe and reliable.

Director Williams expressed his support for the revision and additional clarity for solar installers in the future.

Chair Bogner then asked if any members of the public attending via Webex conferencing or in person had any comments.

Mr. David Corbin, 1002 N. 49th Street, Nebraska Sierra Club, questioned the District’s hesitancy on increasing the capacity limitation to 100kW AC on Rider Schedule No. 483. President Burke responded that the District needs time to analyze potential impacts to the distribution system.

There was no additional comment from the public in attendance at the meeting.
Thereafter, the vote was recorded as follows: Bogner – Yes; Cavanaugh – Yes; Howard – Yes; Mollhoff – Yes; Moody – Yes; Spurgeon – Yes; Williams – Yes; Yoder – Yes. The motion carried (8-0).

**Board Agenda Item 13: Authorization for Additional Debt Financing – Resolution Nos. 6439 and 6440**

Ms. Hinners noted there were two resolutions for this action item. The first resolution, Resolution No. 6439, authorizes the creation and issuance of the Electric System Revenue Bonds, 2021 or 2022 Series.

Chair Bogner stated Resolution No. 6439 incident to the 2021 or 2022 Series Bonds had been furnished to each Director in advance of this meeting so the reading in full of the Resolution by the Secretary was dispensed.

It was moved and seconded that the Board approve this action item.

Director Yoder stated that management believes that it is in the best interests of the District to have the ability to act promptly, given favorable market conditions, to issue new debt to refinance outstanding indebtedness of the District, to pay or reimburse for capital expenditures, to fund any required reserves, or to pay any related transaction costs in the issuance of the Bonds. Management may issue one or more new series of bonds not to exceed $600 million to be known as the 2021 or 2022 Series Electric System Revenue Bonds with such additional letter designations as deemed appropriate at the time of issuance. The bonds will be traditional tax-exempt bonds. Director Yoder stated the Board of Directors will receive quarterly updates on the status of Authorized Bonds. Final pricing of a series of Authorized Bonds will be presented at the next regularly scheduled Board Meeting immediately following the execution of the Bond Purchase Agreement.

Director Yoder then asked L. J. Fernandez, Vice President and Chief Financial Officer, to briefly discuss management’s recommendation, the financial benefits to the District, and the use of the proceeds.

General Counsel S. M. Bruckner provided his legal opinion that the Board was legally authorized to enact Resolution No. 6439 with respect to the issuance of Electric System Revenue Bonds, 2021 or 2022 Series, as described in the Resolution.

Chair Bogner then asked if any members of the public attending via Webex conferencing or in person had any comments. There was no comment from the public in attendance at the meeting.

Thereafter, the vote was recorded as follows: Bogner – Yes; Cavanaugh – Yes; Howard – Yes; Mollhoff – Yes; Moody – Yes; Spurgeon – Yes; Williams – Yes; Yoder – Yes. The motion carried (8-0).

Ms. Hinners then stated the next resolution for Agenda Item 13 was Resolution 6440, which approves the Official Statement and provides authority for the President and Chief Executive Officer or the Vice President and Chief Financial Officer to execute one or more Investment Banking Agreements, Pricing Certificates and Bond Purchase Agreements for the 2021 or 2022 Series Bonds through December 31, 2022 (as such date may be extended by further action of
the Board). This authority would allow the bonds to be sold when acceptable market conditions exist regardless of the timing of regularly scheduled Board meetings.

Chair Bogner stated Resolution No. 6440 and the Preliminary Official Statement incident to the 2021 or 2022 Series Bonds had been furnished to each Director in advance of this meeting so the reading in full of the Resolution and the Preliminary Official Statement by the Secretary was dispensed.

It was moved and seconded that the Board approve this action item.

Director Yoder stated Resolution No. 6440 approves the Official Statement and provides authority for the President and Chief Executive Officer or the Vice President and Chief Financial Officer to execute Investment Banking Agreements, Pricing Certificates and Bond Purchase Agreements for the 2021 or 2022 Series Bonds through December 31, 2022 (as such date may be extended by further action of the Board). This authority would allow the Bonds to be sold when acceptable market conditions exist regardless of the timing of regularly scheduled Board meetings. The District’s Financial Advisor, Barclays Capital Inc., has indicated that issuing new debt to reimburse or to fund capital purposes or to refund existing higher yielding debt is a reasonable strategy to replenish the District’s liquidity reserves and to capitalize on market interest rates. Pursuant to Resolution No. 6440, a written opinion of the District’s Financial Advisor will certify to the Board that the terms for the 2021 or 2022 Series Bonds reflect rates competitive with current market conditions. The District’s bond counsel expects to be able to deliver its opinion to the effect that interest on the Bonds will be exempt from federal income tax. Director Yoder stated final pricing of any 2021 or 2022 Series Bond issue will be presented at the scheduled regular Board meeting immediately following the execution of the Bond Purchase Agreement.

General Counsel S. M. Bruckner provided his legal opinion that the Board was legally authorized to adopt Resolution No. 6440, providing the specified authorization for the 2021 or 2022 Series Bonds through December 31, 2022, or such other later date as may be authorized by further action of the Board.

Chair Bogner then asked if any members of the public attending via Webex conferencing or in person had any comments. There was no comment from the public in attendance at the meeting.

Thereafter, the vote was recorded as follows: Bogner – Yes; Cavanaugh – Yes; Howard – Yes; Mollhoff – Yes; Moody – Yes; Spurgeon – Yes; Williams – Yes; Yoder – Yes. The motion carried (8-0).

**Board Agenda Item 14: SD-2: Rates Monitoring Report – Resolution No. 6445**

Ms. Hinners read the following:

“NOW, THEREFORE, BE IT RESOLVED that the Board of Directors of Omaha Public Power District accepts the Strategic Directive SD-2: Rates Monitoring Report, in the form as set forth on Exhibit A, attached hereto and made a part hereof, and finds OPPD to be sufficiently in compliance with the policy as stated.”

It was moved and seconded that the Board approve this action item.
Director Yoder expressed support for the approval of the SD-2 Rates Monitoring Report, which has improved during his tenure on the Board and contains more data.

Director Williams expressed difficulty in finding the District “sufficiently in compliance” with SD-2 because it is not compliant in all aspects.

Director Moody commented that the SD-2 monitoring report has increased in the level of data and detail during his tenure on the Board and expressed support for approval of the report.

Chair Bogner expressed support for approval of the report and optimism for further improvements in the future.

Director Yoder noted that the Finance Committee would be working to revise SD-2 this year.

Director Cavanaugh expressed support for approval of the report and appreciation for maintaining five years of no general rate increase.

Chair Bogner then asked if any members of the public attending via Webex conferencing or in person had any comments.

Ms. Frances Mendenhall, 3715 Hamilton, asked the Board to consider a billing structure that rewards conservation.

Mr. Alan Vovolka, 3719 Hamilton, suggested the Board offer flexibility in rate options and that the $30 service fee be reviewed.

Mr. David Corbin, 1002 N. 49th Street, Nebraska Sierra Club, suggested that future SD-2 reports include comparison to peers with respect to fixed service fees and that the average bill amount be printed on customer invoices.

Mr. John Pollack, 1412 N. 35th Street, commented that OPPD needs rates that encourage conservation and the service fee is too high.

There was no additional comment from the public in attendance at the meeting.

Thereafter, the vote was recorded as follows: Bogner – Yes; Cavanaugh – Yes; Howard – Yes; Mollhoff – Yes; Moody – Yes; Spurgeon – Yes; Williams – No; Yoder – Yes. The motion carried (7-1).

Board Agenda Item 15: Corporate Officer Performance Reviews & Compensation Adjustments – J. A. Comstock, Vice President – Customer Service and L. A. Olson, Vice President – Public Affairs – Resolution No. 6446

Ms. Hinners read the following:

“WHEREAS, the Board of Directors of the Omaha Public Power District is required by law to establish the compensation of the District’s Corporate Officers.

NOW, THEREFORE, BE IT RESOLVED by the Board of Directors of the Omaha Public Power District that the compensation adjustments for Vice Presidents Juli
A. Comstock and Lisa A. Olson, as set forth on Exhibit A attached hereto, be and hereby are approved.”

It was moved and seconded that the Board approve this action item.

Director Moody commented upon the importance of these two roles in the future success of OPPD and explained the basis for the merit increases and market adjustment for Vice President J. A. Comstock.

Director Mollhoff expressed support for the compensation adjustments, especially for all the work accomplished during the past year with respect to stakeholder outreach and engagement and in customer service.

Director Cavanaugh expressed support for the compensation adjustments and the salaries fall within industry norms.

Director Spurgeon expressed support for the compensation adjustments.

Director Yoder expressed support for the compensation adjustments and appreciation for the agility shown by both vice presidents and their teams over the past year.

Director Williams expressed support for the compensation adjustments.

Chair Bogner expressed support for the compensation adjustments, which she views as a retention tool.

Chair Bogner then asked if any members of the public attending via Webex conferencing or in person had any comments. There was no comment from the public in attendance at the meeting.

Thereafter, the vote was recorded as follows: Bogner – Yes; Cavanaugh – Yes; Howard – Yes; Mollhoff – Yes; Moody – Yes; Spurgeon – Yes; Williams – Yes; Yoder – Yes. The motion carried (8-0).

Board Agenda Item 16: Resolution of Appreciation for Timothy J. Burke – Resolution No. 6447

Ms. Hinners read the following:

“WHEREAS, Timothy J. Burke, President and Chief Executive Officer of the Omaha Public Power District (OPPD), will retire on July 1, 2021, following more than twenty-four years of service; and

WHEREAS, Mr. Burke joined OPPD on April 1, 1997, as Vice President of the newly formed Energy Services group. Mr. Burke held various vice president roles overseeing corporate communications, customer information services, customer sales and service, customer strategy, economic development, energy delivery, governmental affairs, human resources, environmental and regulatory affairs, operations analysis, product development and marketing, and safety & technical
training functions, prior to being appointed President and Chief Executive Officer in May 2015; and

WHEREAS, Mr. Burke has led, in coordination with the Board, the development and implementation of OPPD’s vision, mission, core values and strategic directives to unify the District with a common sense of purpose and direction; and

WHEREAS, Mr. Burke has managed all operations and business affairs of OPPD, with a primary focus on the development and leadership of a high-performing, diverse senior management team to implement OPPD’s strategic directives; and

WHEREAS, Mr. Burke has championed the evolution of the District’s corporate governance practices, communicated regularly and effectively with the Board, and helped the Board to make well-informed judgments and take necessary actions; and

WHEREAS, Mr. Burke has managed the implementation of systems and policies that enabled OPPD to conduct its activities safely, lawfully, and ethically; and

WHEREAS, Mr. Burke has fostered a commitment to strong financial discipline, risk management, continuous improvement, and a period of no general rate increases; and

WHEREAS, Mr. Burke has championed diversity, equity, and inclusion and the overall well-being of all employees to create a best place to work and exemplified community and industry leadership to create a better community; and

WHEREAS, Mr. Burke has communicated and engaged effectively with customer-owners, employees, government authorities, other stakeholders, and ensured OPPD was well represented through his board positions and leadership in the community and industry; and

WHEREAS, Mr. Burke has remained dedicated to the ideals of public power, and OPPD’s customer-owners have benefited because of his commitment to providing affordable, reliable and environmentally sensitive energy services.

NOW, THEREFORE, BE IT RESOLVED that the Board of Directors of the Omaha Public Power District, at a meeting duly convened on the 17th day of June 2021, desires to publicly acknowledge the distinguished service and leadership of Timothy J. Burke, and to express its gratitude for the commitment, integrity, and pursuit of excellence consistently demonstrated during his more than twenty-four years of service.

BE IT FURTHER RESOLVED that a suitably inscribed and formally framed copy of this Resolution be presented to Timothy J. Burke upon his retirement to serve as a constant reminder of the sentiments expressed herein.”

It was moved and seconded that the Board approve this action item.
Director Moody expressed appreciation for President Burke and the impact he has made on the District and the community.

Director Mollhoff expressed appreciation for President Burke, especially with respect to his work to promote diversity, equity and inclusion.

Director Yoder expressed appreciation for President Burke’s leadership and ability to create positive change.

Director Cavanaugh expressed appreciation for President Burke’s community involvement and friendship.

Director Howard expressed appreciation for President Burke and well wishes for the future.

Director Spurgeon expressed appreciation for President Burke and the breadth of his experience and leadership.

Director Williams expressed appreciation for President Burke’s commitment and leadership.

Chair Bogner expressed appreciation for President Burke and the integrity he has demonstrated throughout his years of service.

Chair Bogner then asked if any members of the public attending via Webex conferencing or in person had any comments.

Mr. David Corbin, 1002 N. 49th Street, Nebraska Sierra Club, expressed appreciation for President Burke and the great strides OPPD has made in renewable energy.

There was no additional comment from the public in attendance at the meeting.

Thereafter, the vote was recorded as follows: Bogner – Yes; Cavanaugh – Yes; Howard – Yes; Mollhoff – Yes; Moody – Yes; Spurgeon – Yes; Williams – Yes; Yoder – Yes. The motion carried (8-0).

OPPD then shared a video of Board and senior management team members expressing their appreciation and congratulations to President Burke.

Director Howard departed the meeting at 6:30 p.m.

**Board Agenda Item 17: Customer Engagement for the Future Strategic Initiative Update – J. A. Comstock, Vice President – Customer Service**

J. A. Comstock, Vice President – Customer Service, provided a brief summary of the Customer Engagement for the Future strategic initiative, one of five strategic initiative projects undertaken by the District. She noted that the average customer pays ten minutes of attention to their electric utility per year.

Ms. Comstock introduced H. B. Siebken, Director Product Development and Marketing, who presented the following information:

- The Power of Customer Engagement Can Brighten Our Future
Board Minutes
June 17, 2021
Page 10

- Engagement Is Electric
- Project Approach
- Virtual Beginnings
- This Is Us
- Request for Proposal (RFP)

Ms. Siebken then introduced Trevor Larocque and Joan Chan of PricewaterhouseCoopers, who presented the following information:
- PricewaterhouseCoopers (PwC)
- Utility Experience
- Request for Proposal Plan

Ms. Siebken next presented the following:
- Baseline
- Connecting Our Efforts
- Advocacy is the Ultimate Goal
- How We Get There

Ms. Chan presented the following:
- Brand Engagement Dimensions
- Capabilities Assessment

Ms. Siebken then presented the following:
- Connecting Work
- Online and Offline Engagement
- Investments in Technology
- Next Steps: Scan the Environment
- Energized for Positive Change
- Appendix

Board members expressed appreciation for the update. The Board, management team and PwC consultants discussed a variety of issues, including ways to improve and increase customer engagement with OPPD.

**Board Agenda Item 18: President’s Report**

President Burke presented the following information:
- May Baseload Generation
- May Peaking Generation
- May Renewables

President Burke then announced the District has selected Siemens Energy to provide two combustion turbines for the Turtle Creek Station in Sarpy County, which will be used as a peaking station. He noted these modern natural gas turbines are capable of running on hydrogen in the future. The Turtle Creek Station is scheduled to be energized in 2023.

President Burke then continued by presenting the following:
- Honoring Our Community activities and events
• Pathways to Decarbonization Energy Portfolio Data Release and Interim Modeling Update Information Session
• North Omaha Station Peregrine Falcons
• Honor Our Community remembrance

President Burke then expressed his appreciation to the Board for their support in making OPPD a better company. He expressed appreciation to the senior management team and employees and well wishes for the future. Finally, he introduced his family, who was in attendance at the meeting, and expressed appreciation for their support throughout his twenty four years of service at OPPD.

**Board Agenda Item 19: Opportunity for comment on other items of District Business**

Chair Bogner asked for comments from the public.

Mr. John Pollack, 1412 N. 35th Street, thanked President Burke for his service and provided the Board with a weather update.

Mr. Brice Volker of Humboldt, Nebraska, expressed concerns about OPPD flying the LGBTQ (lesbian, gay, bisexual, transgender) pride flag at its Tecumseh Service Center and his belief that OPPD should not be involved in sociopolitical issues. President Burke responded that OPPD supports all members of the community.

Mr. Stephen Kennedy of Nemaha County, expressed his disapproval of OPPD flying the LGBTQ pride flag.

Ms. Mary Jen Truemper of Saunders County, expressed concern about the use of slave labor in the production of solar generation equipment. She provided the Board with a copy of a paper entitled “In Broad Daylight: Uyghur Forced Labour and Global Solar Supply Chains.” President Burke responded that OPPD complies with all laws and regulations regarding the sourcing of these materials.

Ms. Marilyn Asher, 7926 Miami Street, expressed her disapproval of OPPD flying the LGBTQ pride flag and requested the flag be removed.

Mr. Dallas Asher, 7926 Miami Street, expressed his disapproval of OPPD flying the LGBTQ pride flag.

Ms. Mary Peck, 202 Cort Plaza, Gretna, expressed her support of OPPD flying the LGBTQ pride flag.

There was no additional comment from the public in attendance at the meeting.

Chair Bogner noted that the public Board meetings scheduled for July 13 and 15 have been cancelled. The next public Board meetings will be on August 17 and 19.
There being no further business, the meeting adjourned at 8:11 p.m.

S. M. Focht  
Vice President – Corporate Strategy and Governance and Assistant Secretary

M. F. Hinners  
Assistant Secretary of the Meeting
June 17, 2021

Board of Directors
Omaha Public Power District
444 South 16th Street Mall
Omaha, Nebraska 68102

Ladies and Gentlemen:

This letter will confirm that we have examined Resolution No. 6439, to authorize the issuance of Electric System Revenue Bonds, 2021 or 2022 Series. Resolution No. 6439 would authorize Management to issue bonds when it determines market conditions are favorable and it is in the best interest of the District to issue the new debt. This authorization would be for bond issuances up to $600 Million and would expire by its terms on December 31, 2022.

In our opinion, the Board of Directors of the District is legally authorized to enact Resolution No. 6439 with respect to the issuance of Electric System Revenue Bonds, 2021 or 2022 Series as described in the Resolution.

Very truly yours,

Stephen M. Bruckner
FOR THE FIRM
June 17, 2021

Board of Directors
Omaha Public Power District
444 South 16th Street Mall
Omaha, Nebraska 68102

Dear Board Members:

We have examined the form of Preliminary Official Statement for use in connection with the issuance by Omaha Public Power District of 2021-2022 Series Bonds. We have further reviewed Resolution No. 6440, which would authorize the Chief Executive Officer or the Vice President and Chief Financial Officer to execute one or more Investment Banking Agreements, Pricing Certificates, and Bond Purchase Agreements for the 2021 or 2022 Series Bonds, through December 31, 2022 (as such date may be extended by further action of the Board).

In our opinion, the Board of Directors of the Omaha Public Power District is legally authorized to adopt Resolution No. 6440, providing the specified authorization for the 2021/2022 Series Bonds through December 31, 2022, or such other later date as may be authorized by further action of the Board.

Very truly yours,

Stephen M. Bruckner
FOR THE FIRM
IN BROAD DAYLIGHT

Uyghur Forced Labour and Global Solar Supply Chains

LAURA T. MURPHY & NYROLA ELIMÄ
© 2021 Laura T. Murphy and Nyrola Elimä


Acknowledgements: The authors would like to express gratitude to the many people who have contributed their knowledge and time to the development of this report and to research on forced labour in China – Jessica Batke, Penelope Kyritsis, Scott Nova, Jewher Ilham, Kate Larsen, Shannon Stewart, Chloe Cranston, Louisa Greve, Nury Turkel, Shawn Bhimani, Liz Carter, Rian Thum, Darren Byler, Timothy Grose, Nathan Ruser, Edmund Burke, Audrey Masso, Rikard Elimä, and our student research team. We are grateful for all of the experts who contributed to our rapid review process as well as all of those who gave feedback on this report or provided research support who prefer to remain anonymous. We appreciate the input of our Chinese-language factchecker and our reviewers in the fields of Xinjiang studies, polysilicon/solar research, supply chain analysis, human rights due diligence, and labour rights. Our special thanks go to members of the Coalition to End Forced Labour in the Uyghur Region for their insights.

About the authors: Laura T. Murphy is Professor of Human Rights and Contemporary Slavery at the Helena Kennedy Centre for International Justice at Sheffield Hallam University. She is author of the forthcoming Freedomville: The Story of a 21st Century Slave Revolt (Columbia Global Reports) and The New Slave Narrative: The Battle over Representations of Contemporary Slavery (Columbia University Press, 2019) as well as academic articles on forced labour. She has consulted for the World Health Organization, the U.S. Department of Health and Human Services, and the U.S. Office of Victims of Crime. She has provided expert evidence briefs regarding the situation in the Uyghur Region for the U.K. and Australian governments. She spent significant time in the Uyghur region between 2004 and 2009.

Nyrola Elimä is a supply chain analyst who regularly collaborates with the Helena Kennedy Centre’s Forced Labour Lab at Sheffield Hallam University. As a consultant, she provides research on Chinese corporate structures, supply chain mapping, and ESG risk assessment to scholars, investment firms, and international media organizations. She studied Retail Management at Lund University, and her research is informed by having lived and studied in the Uyghur Region for 19 years and by working as a customs broker and in import/export in Shanghai, Beijing, and other inland cities. She conducts research in Chinese, Uyghur, English, and Swedish, and is a Python/R data analyst.


Disclaimer: this publication is designed to provide accurate and authoritative information in relation to the subject matter covered. It is provided with the understanding that the author and publisher are not engaged in rendering any form of professional or other advice or services through the publication of this report. The report reflects the authors’ own conclusions, based on inferences drawn from an analysis of publicly available sources. The aim of the report is to determine any potential exposures the named companies may have to the compulsory labour programmes instituted by the PRC government in the Xinjiang Uyghur Autonomous Region. No person or entity should rely on the contents of this publication without first obtaining professional advice.
IN BROAD DAYLIGHT

Uyghur Forced Labour and Global Solar Supply Chains

LAURA T. MURPHY & NYROLA ELİMÄ
THE HELENA KENNEDY CENTRE FOR INTERNATIONAL JUSTICE AT SHEFFIELD HALLAM UNIVERSITY is a leading centre for social justice and human rights research, practice, and pedagogy. It provides a vibrant environment at the cutting edge of legal and criminal justice practice which prepares students for excellence in their chosen professional careers.

The centre is home to a range of social justice and human rights activities that include research, global engagement, impact on policy, professional training, and advocacy.

Its central values are those of widening access to justice and education, the promotion of human rights, ethics in legal practice, equality and a respect for human dignity in overcoming social injustice.

The centre works on high-profile projects in a variety of human rights and social justice areas. Research and projects concern modern slavery, gender-based violence, hate crime, and many more.
The People’s Republic of China (PRC) has placed millions of indigenous Uyghur and Kazakh citizens from the Xinjiang Uyghur Autonomous Region (XUAR or Uyghur Region) into what the government calls “surplus labour” (富余劳动力) and “labour transfer” (劳动力转移) programmes. An official PRC government report published in November 2020 documents the “placement” of 2.6 million minoritised citizens in jobs in farms and factories within the Uyghur Region and across the country through these state-sponsored “surplus labour” and “labour transfer” initiatives. The government claims that these programmes are in accordance with PRC law and that workers are engaged voluntarily, in a concerted government-supported effort to alleviate poverty. However, significant evidence – largely drawn from government and corporate sources – reveals that labour transfers are deployed in the Uyghur Region within an environment of unprecedented coercion, undergirded by the constant threat of re-education and internment. Many indigenous workers are unable to refuse or walk away from these jobs, and thus the programmes are tantamount to forcible transfer of populations and enslavement.

It is critical that we examine the particular goods that are being produced as a result of this forced labour regime. This paper focuses on just one of those industries – the solar energy industry – and reveals the ways forced labour in the Uyghur Region can pervade an entire supply chain and reach deep into international markets. We concluded that the solar industry is particularly vulnerable to forced labour in the Uyghur Region because:

- 95% of solar modules rely on one primary material – solar-grade polysilicon.
- Polysilicon manufacturers in the Uyghur Region account for approximately 45% of the world’s solar-grade polysilicon supply.

- Hoshine Silicon Industry, the metallurgical-grade silicon producer in the region with the highest production capacity, has participated in labour transfer programmes and has significant exposure to forced labour through its quartz supplier.
- All four of XUAR’s polysilicon manufacturers – Daqo, TBEA (and subsidiary Xinte), Xinjiang GCL, and East Hope – have reported their participation in labour transfer or labour placement programmes and/or are supplied by raw materials companies that have.
- Daqo alone is a supplier to the four largest solar module manufacturers in the world – JinkoSolar, Trina Solar, LONGi Green Energy, and JA Solar.
- In 2020, China produced an additional 30% of the world’s polysilicon on top of that produced in the Uyghur Region, a significant proportion of which may be affected by forced labour in the Uyghur Region as well.

In the course of this research, we identified:

- 11 companies engaged in forced labour transfers
- 4 additional companies located within industrial parks that have accepted labour transfers
- 90 Chinese and international companies whose supply chains are affected.

This report seeks to increase the knowledge base upon which the solar industry determines its exposures to forced labour in the Uyghur Region. We investigated the entire solar module supply chain from quartz to panel to better understand the extent to which forced labour in the Uyghur region affects international value chains. The examples of engagement in these programs are meant to provide stakeholders with the evidence base upon which to judge risk of exposure to forced labour in the solar supply chain.
While Xinjiang accounts for 45% of the world’s solar-grade polysilicon supply, 35% more of it comes from other regions of China, and 20% from outside of China. Experts agree that this is enough to supply the United States and Europe’s needs for solar modules. However, this does not account for the companies in the interior of China and internationally whose supply chains are likely affected by manufacturing in the Uyghur Region. The extent to which Xinjiang metallurgical-grade silicon and polysilicon pervades the market means that module manufacturers that want to avoid producing goods that are potentially tainted by forced labour in Xinjiang will have to scrutinise their supply chains thoroughly, all the way to the raw quartz materials, to determine if they are produced with forced labour or blended with affected materials. They will have to demand that the polysilicon that goes into the manufacture of their wafers is not sourced from companies engaged in forced labour transfers. This effectively leaves only a few Chinese alternatives with no confirmed exposure to forced labour in the Uyghur Region.

The solar supply chain is relatively easy to map, and identifying forced labour exposure in Xinjiang is less of a challenge than in industries such as textiles or agriculture. And doing so is critical, as it would not only address the forced labour issue in Xinjiang but would also substantially reduce the carbon emissions of the solar industry. From a human rights and climate perspective, the alternative of basing our green energy future on coal’s high carbon emissions and on the forced labour of oppressed communities is a higher and longer-term price to pay.

A Note on Sources

Wherever possible, we provide official corporate documentation as evidence of the claims made in this paper. In some instances, we have had to rely on other publicly available sources, including state media, corporate publicity, and social media (including Weixin). These reports tend to reflect the interests of the companies investigated in our research, and so may at times exaggerate successes and/or the facts. However, we take company representatives and company websites and advertisements at their word regarding their participation in surplus labour and state-sponsored labour transfer programmes in the Xinjiang Uyghur Autonomous Region.
Forced Labour in the Uyghur Region

In the spring of 2018, significant evidence began to emerge that the People’s Republic of China (PRC) government understood its system of detention centres and internment camps as merely one part of a massive transformation of the Xinjiang Uyghur Autonomous Region (XUAR or Uyghur Region) into a docile and lucrative economic hub. While continuing to hold indigenous citizens of the region in internment camps without trial, regional and local governments shifted their focus to the creation of an enormous forced labour regime. This system had the explicit goal of employing practically every adult citizen and was accompanied by the justification that the programme would increase both the economic productivity and the “stability” of the region.

To those ostensible ends, the Chinese Communist Party (CCP) has placed millions of indigenous Uyghur and Kazakh citizens from the XUAR into what the government calls “surplus labour” (富余劳动力) and “labour transfer” (劳动力转移) programmes. An official PRC government report published in November 2020 documents the “placement” of 2.6 million minoritised citizens in jobs in farms and factories within the Uyghur Region and across the country through state-sponsored “surplus labour” initiatives. By the CCP’s own calculations, this represents a 46.1% year-on-year increase in the number of XUAR citizens “transferred” for work. If the government’s figures are correct, this indicates that approximately a fifth of the Uyghur and Kazakh population of XUAR is engaged in labour relocation programmes.

The government claims that these programmes are in accordance with PRC law and that workers are engaged voluntarily, in a concerted government-supported effort to alleviate poverty. However, this expansive labour transfer system as it is practiced in the Uyghur Region represents something more complex and coercive than the government might suggest. Employing government documents and state media reports, researchers have clearly identified that, as they are practiced in the XUAR, these so-called “surplus labour” and “labour transfer” initiatives are in fact mechanisms of a massive programme of compulsory labour. Evidence reveals that labour transfers are deployed in the Uyghur Region within an environment of unprecedented coercion, undergirded by the constant threat of re-education and internment. Many indigenous workers are unable to refuse or walk away from these jobs, and thus the programmes are tantamount to forcible transfer of populations and enslavement.
The first evidence that people held in the camps were being forced to work in factories was revealed by PRC state media, which celebrated the transformation of the internment camp victims into model citizens through labour in factories located on the premises of the camps. First-person testimony of people who have been held in the camps, worked as security guards or teachers within the camps, or have relatives in the camps confirms that Uyghur, Kazakh, and other minority citizens held in internment camps have been compelled to work as part of their daily schedules.

People who are purportedly “released” or “graduated” from the internment camp system are often required as part of their release to work in factories near the camps in which they were once interned. Journalists, scholars, and independent researchers who exposed this situation relied on public information – including government speeches and directives – to make their claims. For instance, Shohrat Zakir, Chairman of the XUAR, stated in October 2018 that “trainees” who completed their terms in the internment camps (called “vocational skills training education centres” by government sources) would be placed in jobs with “settled enterprises” through a “seamless link between learning in school and employment in society.” Reports have identified at least 135 camps that are co-located with or are proximate to factories. In April of 2018, Kashgar regional government alone reported that they had plans to transfer 100,000 people from “vocational training” to employment, providing significant subsidies to the companies that took on these forced labourers. First-person testimony of survivors of the camps and stories relayed through family members of released detainees who have been forced to work has indicated that participation in the programmes is not voluntary for camp detainees and is coerced through threats of further imprisonment.

In addition to compelling internment camp victims to work, the CCP has designated as “surplus labour” those citizens living outside the camps who lack jobs, are seasonally employed, work as small-scale farmers, or are retired. Government-sponsored surplus labour transfer programmes have long existed in the XUAR, but the efforts have expanded and intensified in recent years. In 2018, the XUAR government announced a programme to “transfer” 100,000 workers to jobs within and outside the region within three years. Local governments are required to identify all “surplus labourers” and induce them to take jobs in factories either close to home or further afield. As one 2018 county-level government directive indicated, in some regions, government agents or labour recruiters go household to household and assign each Uyghur or Kazakh person a point value and one of three categorisations – “controlled,” “general,” or “assured.” These categories determine how far a person’s work placement will be from home: those who need to be controlled are sent for “training;” all others are sent to work, either close to home or across the country. No one is exempt: “All surplus labour force in the jurisdiction shall be managed by a quantitative points system, so as to ensure that all the surplus labourers in the jurisdiction who should be trained are trained, and all who should be employed are employed.” It continues: “If, during organization, publicity campaigns, and mobilization efforts of all villages and townships, there are people who are discovered to be able to participate in training but are unwilling to participate in training, or who are unable to go elsewhere for employment but are not active in seeking employment, or have outdated concepts or stubborn thinking, the corresponding points should be deducted.”

The recruitment strategies deployed by government agencies on behalf of corporations suggest significant
coercion. Interviews with a government cadre and a former detainee revealed that people with family members in the internment camps were coerced into working in factories when government officials promised that their labour would improve their detained family members' scores and hasten their release. The former detainee said "I learned that if one family [member] was in a camp you have to work so father or husband can get out quickly." State media and government-funded reports provide evidence that government and private labour agencies repeatedly intervene in the lives of rural villagers until they relent to being transferred – often first through language and ideological training and surveillance, and then through repeated attempts to "encourage" them to leave their villages for industrial labour in spite of any personal or financial investments they may have in land, homes, family, or communities. State media reported the story of an elderly farmer who was pressured to adopt sheep by workers stationed with the Xinjiang Production and Construction Corps. Even though he repeatedly resisted because he knew nothing about raising sheep and in the end was compelled to spend significant money to buy the unwanted sheep when the government subsidy was not enough to cover the full cost of the ten sheep, he was nonetheless compelled to purchase and raise the sheep. It was only through repeated visits and insistence that the farmer participated in the state-sponsored labour programme. A Chinese media (CCTV) broadcast told another story of several young women who were distraught at the thought of leaving their families and lives behind to go work thousands of miles away, but government officials and labour agents harassed the women for days, promising them the ability to return home at any time and great wealth in order to convince them to go, which they only did reluctantly. In order to "relieve migrant labourers of their worries," the government has created nurseries and elder care facilities to manage the families who are left behind by transferred labourers. The government also transfers land into its own possession (for a small rental fee), purportedly to free farmers to move away from their hometowns.

State reports and directives regarding these labour transfer programmes promote the idea that the indigenous people of the region are lazy and unproductive and committed to their own poverty. The reports state that labour transfers are meant to discipline minoritised people and train them to be productive citizens, even if they are otherwise uninterested in these personal changes. In the local government labour transfer directive mentioned above, labour agencies were directed to "have organizational discipline in place and implement militarised management to make people with employment difficulties get rid of selfish distractions, to change their long-cultivated lazy, idle, slow, and inconstant behaviours of personal freedom, to abide by corporate rules and regulations and work discipline, and to devote themselves fully to daily production. The government should use iron discipline to ensure that worker cooperation results in a 1+1>2 result." A PRC government-funded study conducted by Nankai University concluded that one of the impediments to the success of the surplus labour transfer strategy was that, "fettered by traditional concepts, there are still some labourers who are unwilling to move far away from home and have serious homesickness," despite "the government's serious guiding efforts over the past several years," indicating that these programmes are not voluntarily chosen by all who are employed by them.

Though state-sponsored labour transfers and so-called "poverty alleviation" (扶贫) strategies (and indeed forced labour) have long existed in the Uyghur Region and also operate in other parts of the PRC, they
are now operating in the XUAR against a backdrop of mass internment and extra-judicial imprisonment, which make refusal to participate a non-option. While there may be some people who would choose to be deployed to a factory through a labour transfer, in the XUAR, it is impossible for a citizen to refuse these supposed opportunities for “poverty alleviation” because if they do, there are dire consequences. In a lengthy justification of the labour transfer programmes released in September 2020, the CCP claimed that “terrorists, separatists, and religious extremists” incite the region’s indigenous citizens to “refuse to improve their vocational skills, economic conditions, and the ability to better their own lives” as a justification for requiring local governments to implement these labour transfers at a mass scale. Thus, the programmes are grounded in the logic of labour as a strategy of anti-terrorism. For Uyghur people to resist state-sponsored programmes purportedly designed to encourage vocational skills and “poverty alleviation” would be to align themselves with the above named “three evils,” which are the rationale for the CCP’s crackdown and criminalization in the Uyghur region, including the camp system. Han “relatives,” who are assigned to visit and even live in Uyghur homes to educate them in appropriate behavior and monitor them carefully for signs of deviation from party ideology, are required to report anyone who resists “poverty alleviation” programmes such as the labour transfers. These practices of surveillance support the logic of anti-terrorism that undergirds the labour transfer system. Together, they ensure that minoritized citizens do not have a legitimate opportunity for choice when asked to participate in state-sponsored labour transfer programmes.

As further evidence that these are not voluntary programmes that are designed to lift people out of poverty, there is the fact that many of the people who work in the camps are trained professionals and business people (e.g. university graduates, film makers, dentists, nurses, medical professionals, restauranteurs, business owners, engineers, marketing professionals, or retirees) who are not under-employed and who would not otherwise work in factories. Nonetheless, they are forced to work in what the CCP calls “labour-intensive” industries. Others are forced to be complicit in the work of the camps, assigned to work as teachers (a leaked government list names several camp graduates recruited as teachers) or security guards in the camps, despite sometimes having been victims of the camps themselves. Again the Nankai report is helpful in contextualizing why this might be the case – the report indicates that the labour transfer regime “not only reduces the Uyghur population density in Xinjiang but is also an important method to influence, integrate, and assimilate Uyghur minorities.” Thus poverty alleviation is not the sole or even likely the primary motivating factor for the programme.

Many of the factories employing supposedly free XUAR citizens are surrounded by razor-wire fences, iron gates, and security cameras, and are monitored by police or additional security, while Han workers’ mobility is unrestricted in the workplace and in the ability to return home.

In many cases, Uyghur and Kazakh workers are not allowed to leave the factories voluntarily. First-person reports indicate that people working in the camps are either unpaid, paid far less than the minimum wage, or have their salaries reduced with the explanation that they owe a debt to their employers for food or transport to work. Reports suggest that local police hold workers’ identification cards, controlling their movement. The restriction of the rights to free movement and to walk away from employment are indicators of forcible transfer and human trafficking. Some who have escaped this
forced labour regime have explicitly described it as “slavery.”

The evidence regarding labour transfers for the indigenous people of the XUAR points to clear indicators of human trafficking and compulsory labour as defined by international conventions regarding labour rights. Indeed, these programmes deny citizens the human right to free choice of employment afforded by Article 23 of the U.N. Declaration of Human Rights. The United Nations' Palermo Protocol prohibits “the threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability, or of the giving or receiving of payments or benefits to achieve the consent of a person having control over another person, for the purpose of exploitation.” These labour transfer strategies clearly suggest the indicators of forced labour identified by the ILO, including (at a minimum): abuse of vulnerability, deception, restriction of movement, isolation, intimidation and threats, retention of identity documents, withholding of wages, and potentially debt bondage. The International Labour Organization's (ILO) Forced Labour Convention of 1930 defines forced or compulsory labour as: “all work or service which is exacted from any person under the threat of a penalty and for which the person has not offered himself or herself voluntarily,” and in 1957 they further prohibited member states from employing compulsory labour

- (a) as a means of political coercion or education or as a punishment for holding or expressing political views or views ideologically opposed to the established political, social or economic system;
- (b) as a method of mobilising and using labour for purposes of economic development;
- (c) as a means of labour discipline;
- (d) as a punishment for having participated in strikes;
- (e) as a means of racial, social, national or religious discrimination.

It is clear from the evidence presented above that the CCP’s labour transfer programme in the Uyghur Region is used to punish people with opposition-
Xinjiang Production and Construction Corps

The Xinjiang Production and Construction Corps (also called the XPCC or bingtuan) is a state-operated paramilitary corporate conglomerate that had a gross production value of nearly CNY 275 billion in 2019. It might be most easily understood as a prefectoral government; it governs 2.43 million people across 10 distinct cities and 37 towns, dispersed across the vast Xinjiang Uyghur Autonomous Region like an archipelago. In addition to operating local governments, the XPCC also owns and operates a corporate empire that includes 14 publicly listed companies and (by one estimate) as many as 862,600 direct and indirect holdings. One metric of its importance in the Chinese economy is the fact that the XPCC grows 30% of the PRC’s cotton.

The XPCC has come under increased scrutiny in recent years because it is also involved in operating and supporting some of the internment camps where minoritised citizens are being held for re-education in the Uyghur Region, and it facilitates forced labour transfers. As a result of its deployment of re-education, internment, and forced labour, the XPCC has been subject to a U.S. government Withhold Release Order that bans the importation of all cotton products produced in whole or in part by the state conglomerate.

While the XPCC does not directly own or operate any metallurgical-grade silicon or solar-grade polysilicon facilities, they do operate many of the industrial parks within which the manufacturers are located. The XPCC promises significant benefits to companies that locate in their industrial parks, with the motto of “You build the project; we will handle the formalities.” Those formalities can include anything from reduced rents and utilities for manufacturing sites to providing logistics, warehousing, and transport of finished goods. We have included corporate engagement with the XPCC in this report to illustrate the ways the XPCC may have affected the solar supply chain.

The Making of a Solar Panel

1. Raw Materials
2. Polysilicon
3. Ingots
4. Wafers
5. Cells
6. Modules

Incentivizing Solar in the Uyghur Region

Around 95% of solar modules rely on one primary material – solar-grade polysilicon.44 Until 2005, seven companies headquartered in the United States, Germany, and Japan made practically all of the polysilicon needed to manufacture solar modules for the world; the People’s Republic of China had almost no presence in the polysilicon market. One Chinese company, Emei Semiconductor, produced a very small amount of polysilicon, not even enough to begin to address China’s own domestic requirements, where solar energy generation plants were increasingly under development.

After only fifteen years in the industry, the PRC now dominates the global solar energy supply chain.45 In 2020, China produced nearly 75% of the world’s polysilicon (including solar-grade and electronic-grade). The four largest producers in Xinjiang alone accounted for around 45% of the world’s solar-grade polysilicon supply. The journey to this extraordinary market share only took 15 years, and it saw rapid acceleration in the last five. As polysilicon expert Johannes Bernreuter put it, the top six producers of polysilicon alone “reached a production capacity of 470,000 MT in 2020 — almost as much as all polysilicon manufacturers had in total worldwide at the end of 2015.”46 Five of those companies are in China; four of them have facilities in the Uyghur Region.

The first major polysilicon company to emerge in China, GCL-Poly Energy Holdings, started manufacturing in 2007 in Xuzhou and was the world’s leading supplier of polysilicon by 2013. Other companies soon followed suit. Tongwei Solar Company’s subsidiary Sichuan Yongxiang broke into the polysilicon competition in 2008 and has since risen to become the polysilicon producer with the highest production capacity in the world. Daqo New Energy began operations the next year and quickly became a significant supplier of polysilicon for a wide range of downstream manufacturers. Tebian Electric Apparatus Stock Company’s (TBEA) subsidiary Xinte New Energy Company began producing polysilicon in 2009. The Chinese polysilicon industry began significantly expanding capacity after 2013, when the PRC government imposed duties on U.S. polysilicon imports, which currently remain in effect.47 With those duties in place, Tongwei, Daqo, and Xinte all significantly expanded their polysilicon production capacity to meet domestic need.

TBEA was the first of the solar industry manufacturers to recognise that the abundant natural resources in the Uyghur Region was a benefit to business and would lower prices far below that of international manufacturers. TBEA headquartered its subsidiary TBEA Silicon Industry Company (renamed Xinte Energy in 2012) on the distant outskirts of the XUAR’s capital Urumqi in 2008, and it built a coal-fired power plant in the Zhundong Economic and Technological Development Zone in 2009 to take advantage of the Uyghur Region’s resources. The company simultaneously invested in a massive industrial park and logistics centre that would become a hub for the transport of the new energy materials being manufactured in the region. Daqo relocated all of its polysilicon production from Chongqing to Shihezi, XUAR in 2014, to be closer to the raw materials used in the manufacturing process.

In the fall of 2016, the Xinjiang Party Committee and People’s Government began promoting the expansion of several industries (including silicon and polysilicon) in Xinjiang as part of the “Made in China 2025” strategy.48 In the “13th five-year plan on national economic and social development of the Xinjiang Uyghur Auton-
omous Region,” the regional government encouraged companies to take advantage of the Uyghur Region’s rich resources to become internationally competitive in industrial production, with a special emphasis placed on the development of the non-ferrous metals, polysilicon, and mono- and polycrystalline wafers that are essential components of solar module production. The five-year plan cited explicit concerns about the “fragility” of the ecological environment, the “lack of water resources,” and the economic, social, and educational inadequacies of the workers to be “transferred” to the industries that would move into the region.59 One significant solution to these challenges outlined within the five-year plan was to provide companies with subsidies that would allow them to better “absorb employees” through training programmes and insurance subsidies. Companies were directed to “give full play to the enterprise’s principal role in promoting employment.”50 In 2017, the Xinjiang government declared that two main regions to be the only two sites for new development of silicon industry projects – the Turpan Shanshan Industrial Park for raw materials and the Zhundong Economic and Technological Development Zone for polysilicon manufacturing. Corporate development in these sites promised significant tax incentives and additional “added value” from the government.51

These programmes and incentives initiated a rush to build in the Uyghur Region. By 2018, the Uyghur Region had seen a significant expansion of the polysilicon industry. GCL-Poly built facilities within and on the outskirts of the massive Zhundong Zone, in a joint venture with Zhonghuan Semiconductor (the world’s second largest producer of solar wafers). Polysilicon newcomer East Hope New Energy built an industrial park for a new production facility, which also began operation in the Zhundong coalfield in 2018. The company also established a metallurgical-grade silicon manufacturing subsidiary in the same park, locating all of the production steps in one small area, deliberately keeping down transportation and fuel costs. Xinte Energy expanded their manufacturing in the XUAR as well, locating its Crystalline Silicon Co. manufacturing site only a few miles outside Zhundong in 2018. Add to that the fact that JinkoSolar, the world’s second largest solar module manufacturer, completed the final phases of the construction of its Xinjiang ingot production facility in 2018, and it is clear that Xinjiang was indeed effectively transformed into a significant centre for solar energy manufacturing as predicted.

**Polysilicon Capacity 2020**

<table>
<thead>
<tr>
<th>RANK</th>
<th>COMPANY</th>
<th>CAPACITY (IN MEGATONS)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Tongwei</td>
<td>96,000</td>
</tr>
<tr>
<td>2</td>
<td>GCL-Poly</td>
<td>90,000</td>
</tr>
<tr>
<td>3</td>
<td>Wacker</td>
<td>84,000</td>
</tr>
<tr>
<td>4</td>
<td>Daqo New Energy</td>
<td>80,000</td>
</tr>
<tr>
<td>5</td>
<td>Xinte Energy</td>
<td>80,000</td>
</tr>
<tr>
<td>6</td>
<td>East Hope</td>
<td>40,000</td>
</tr>
</tbody>
</table>

*From Derneuter Research*

By 2020, smelting and processing of non-ferrous metals (which includes metallurgical-grade silicon and polysilicon) accounted for more than 5% of Xinjiang’s gross industrial output, and the generation of electricity (which many of these companies also engage in) accounted for 20% – all of this due in part to the expansion of the polysilicon industry into the region.52 It was the capitalization on cheap energy prices that were unavailable to international competitors (at least in part because energy costs multiple times more in other countries) that allowed China’s polysilicon manufacturers to grow so quickly and to rank as five of the top six highest-capacity producers in the industry by the end of 2020. Two Korean companies, OCI and Hanwha Solutions, had been riding a similar upward trajectory in the 2010s, but they could not compete with China’s cheap production costs. In February of 2020, both companies declared that they would shutter their polysilicon production facilities in Korea (though OCI still runs a polysilicon plant in Malaysia), leaving the PRC in a position to dominate the industry almost entirely.53

It is perhaps not a coincidence that the period between 2016 and 2018 saw a significant expansion of the polysilicon industry in the Uyghur Region. Low energy prices were indeed a draw for many companies. In
fact, a wide variety of industries were expanding into the XUAR at that time, in part in response to cheaper production costs in the region. However, it was not cheap coal alone that lowered the costs and increased the incentives of doing business in the Uyghur Region.

The Competitive Advantage of Forced Labour

The solar industry is not alone in its rapid expansion into the XUAR. The CCP has set ambitious targets for the growth of its industries, and they have determined that the Uyghur Region will be a strategic centre for development of their exports to the West, as well as for national security, stability, and "unity of the motherland." In an effort to facilitate the expansion of industry in the Uyghur Region, XUAR prefectoral governments have provided significant financial and tax incentives to corporations that move to or build facilities in Xinjiang. Starting as early as 2010, governments exempted companies that moved into the "difficult regions of Xinjiang" from all corporate income tax from their first to second year and it was reduced to 50% from their third to fifth year. Local prefectures added to the incentives. In Ili Prefecture (where JinkoSolar's Xinjiang factory is located), for instance, new companies that made at least 50% of their sales from products for export, and existing companies that made at least 70% of their sales from products for export, were granted exemptions for local corporate income tax, property tax, and urban land use tax for five years. In addition to similar exemptions, some companies located in the Xinjiang Production and Construction Corps' (XPCC) Shihezi Industrial Park (where metallurgical-grade silicon producer Hoshine Silicon and polysilicon manufacturer Daqo New Energy both operate facilities) receive free office space, chairs, desks, computers, and internet and they qualify for annual monetary rewards. These government incentives encouraged many companies to build plants or launch subsidiaries in the Uyghur Region, despite the significant bias against Uyghur labourers that dominates Chinese corporate culture, as a researcher from Peking University documented.

The compulsory labour transfers described above went hand-in-hand with this expansion. In 2015, the government introduced "rewards for towns, villages and other basic-level organizations, public employment service agencies, labour dispatch agencies, labour brokers, and other institutions and individuals that have successfully implemented the organised transfer and employment of rural surplus labour" to these new and expanding enterprises. After 2016, by which time the camp system had begun to emerge, companies that "absorbed" "surplus labourers" to work in their facilities received significant incentives, including subsidies for the cost of building new factories, transport of the products made there to the coast, training for the new labour recruits (including Chinese language training), transport of new workers, and salaries of workers. Companies were "encouraged and guided" to hire these surplus labourers and to act as arbiters of ethnic unity in order to assist the government in its ambition of achieving 2.2 million "transfers for employment" of rural surplus labour per year on average from 2016 to 2020. In Turpan (where another of Hoshine Silicon's facilities is located), for instance, the government provides subsidies for each worker that a company "absorbs" and trains as well as "tax reductions and exemptions" for those companies that "undertake social training tasks and provide practical training and internships" for "personnel participating in vocational training."
What made the period between 2016 to 2018 a particularly lucrative time for solar and other industries to expand into the XUAR, then, was the new government-sponsored corporate incentives programmes that were introduced at the national, provincial, and local levels, including the incentives to employ “surplus labour transfers,” which were enthusiastically embraced by many of the raw material and polysilicon manufacturers in the region, as this report will show. While BloombergNEF researcher Jenny Chase argued recently that labour costs only account for “a small component” of the cost of producing polysilicon and therefore using “unskilled and unhappy” forced labourers represents a negligible incentive for companies, that does not mean that companies are not benefiting from the exploitation of indigenous workers. As discussed above, the Xinjiang government introduced a suite of corporate incentives in an explicit effort to attract polysilicon and other “labour-intensive industries” to move into the region and simultaneously directed corporations to understand the absorption of surplus labour as a social responsibility. Because they are associated with high-priority government efforts, these compulsory labour programmes are almost as difficult to avoid for companies as they are for the workers who are compelled to work within them. The corporate subsidies and other incentives thus serve to facilitate the implementation of the government’s expansive labour transfer strategy. While companies may not see a significant and directly attributable decrease in their production costs due to the labour transfers, the extensive package of subsidies affiliated with operating in the Uyghur Region, where the government has instituted this ethnically-discriminatory forced labour regime, do indeed add up to a significant financial benefit.

The Purpose of This Report

The PRC’s development of this vast, intertwined system of mass internment and forced labour has only occurred in the last several years. The solar industry seemed to first take notice of the potential implications of its significant investment in the XUAR in 2020, and companies have since been trying to determine the extent to which they are exposed to the forced labour regime in operation there. The U.S.-based Solar Energy Industries Association (SEIA) released a call to action to manufacturers through which 245 companies have committed to “helping ensure that the solar supply chain is free of forced labour.” The SEIA has encouraged signatories of the pledge be divested from Xinjiang by June 2021 and has also committed to “industry-led solar supply chain traceability protocol as a tool for identifying the source of primary raw materials and inputs and tracking their incorporation into finished products, including solar modules.” Nonetheless, Mark Widmar, chief executive at U.S. manufacturer First Solar has indicated that it is “going to be tough” for panel manufacturers that source polysilicon products from the PRC to “really understand where [their] exposure is.”

This report seeks to increase the knowledge base upon which the solar industry determines its exposures to forced labour in the Uyghur Region. We investigated the entire solar module supply chain from quartz to panel to better understand the extent to which forced labour in the Uyghur region affects international value chains. To understand the context of the issue, we conducted a rapid assessment of experts in the field of forced labour, supply chains, the history of the Uyghur Region, and PRC policy, as well as with members of the affected community. We consulted with experts in the field of solar energy to shape our portrait of the process by which and conditions within which modules are manufactured. Our team of forced labour and supply chain experts fluent in Chinese, Uyghur, and English then examined hundreds of publicly available corporate disclosures, government directives, state media campaigns, social media posts, and industry reports. In the end, we investigated over 30 companies involved in the Chinese solar energy supply chain to determine any potential exposures each may have to the compulsory labour programmes instituted by the PRC government in Xinjiang.

Based on our determination that engagement in state-sponsored labour transfers is indeed a form of forced labour that contravenes international conventions on labour rights, our investigation determined that many of the major Chinese producers of raw ma-
terials, solar-grade polysilicon, ingots and wafers integral to solar module manufacturing are operating facilities in the Uyghur Region that have employed forced labour transfers of the indigenous people of the region and that many of these manufacturers have beneficial relationships with the Xinjiang Production and Construction Corps. These manufacturers' adoption of compulsory labour has a significant impact on downstream producers of solar modules and for the governments, developers, and consumers who buy them. The examples of engagement in these programs are meant to provide those stakeholders with the evidence base upon which to judge risk of exposure to forced labour in the solar supply chain.

The global demand for solar energy has encouraged PRC companies to go to great lengths to make our climate responsibility as inexpensive as possible, but it comes at great cost to the workers who labour at the origin of the supply chain. In the Uyghur Region, companies create green energy by consuming cheap, carbon-emitting coal. They aim to improve climate conditions but sacrifice humane labour conditions in the bargain.
2. RAW MATERIALS

The primary raw material used to produce photovoltaic cells is quartz, which is found in the vast deserts of the Uygur Region. Indeed, one industry estimate indicates that Xinjiang holds 10% of the PRC’s reserves of vein quartz used in the manufacture of metallurgical-grade silicon. To create polysilicon, quartz is mined and then crushed, and then heated to remove the oxygen, leaving metallurgical-grade silicon (sometimes referred to as “silicon metal” or “industrial silicon” in China). The last ten years has seen the rapid expansion of the metallurgical-grade silicon manufacturing sector in the Uygur Region, with one company – Xinjiang Hoshine Silicon Industry Co. – dominating all of the others. Hoshine (also known as Hesheng) and many of its competitors in the Uygur Region engage in state-sponsored labour transfer programmes, affecting the entire solar module supply chain.

Xinjiang Hoshine

Xinjiang Hoshine Silicon Industry Co., Ltd (新疆西部合盛硅业有限公司) is a wholly-owned subsidiary of Zhejiang’s Hoshine Silicon Industry Co. Xinjiang Hoshine is the world’s largest metallurgical-grade silicon producer and perhaps the world’s largest producer of siloxanes.

Xinjiang Western Hoshine operates from Shihezi, Xinjiang. The company established its Xinjiang Eastern Hoshine Co. in Pizh (Chinese: Shanshan) outside of Turpan in 2016. There, Hoshine built the “Silicon-based New Material Circular Economy Industrial Park of Hoshine Silicon Industry” as its mining and manufacturing base within the Shanshan Stone Industrial Park. According to a description of the park, “experts” announced “China’s stone material depends on Xinjiang, and Xinjiang stone material depends on Shanshan.”

Participation in Labour Transfers: There is evidence that Hoshine has actively recruited and employed “transferred surplus labour” from rural villages around Turpan to its Shanshan facility. The company’s labour recruitment process promises “transformation of surplus rural labour into industrial workers and urban dwellers, making them become fresh combat troops for industrialization, urbanization, and agricultural modernization.”

A Hoshine recruitment fair in 2017 included a visit to the County National Unity Education Hall nearby, where the recruits “unanimously agreed that Xinjiang has always been an inalienable part of the motherland, and that people of all ethnicities have staunchly resisted the incursions of foreigners for over one hundred years.” Political indoctrination is an integral aspect of the ideological transformation imposed on rural farmers who are subject to labour transfer.

Xinjiang Hoshine relies on government programmes that place rural labourers deemed to be “surplus” in factory work. In its 2019-2021 voca-
tional skills implementation plan, the Turpan government explicitly names Hoshine as a “key enterprise” in the “vocational skills training platform.”74 One effort early in Hoshine’s development in the Uyghur Region suggests the potential scale of that collaboration. In 2017, the Turpan Bureau of Human Resources assured the media that the agency had adjusted its training of 9,800 surplus rural labourers to provide them with skills required by Hoshine and would be able to “fully meet [Hoshine’s] employment needs” for 5,000 trained labourers.75 Hoshine further received subsidies from the XPCC to provide its own surplus labour vocational skills training, as a part of an extensive Turpan government multi-agency effort to employ indigenous workers in labour-intensive industries.76 Guidance from the Turpan government referred to in the Xinjiang Hoshine annual report in relation to labour transfer subsidies indicates that the payments are meant to provide vocational training for “rural surplus labourers” who will be “transferred” to companies in need of workers.77

State-sponsored recruitment efforts on Xinjiang Hoshine’s behalf depend on coercive strategies that suggest non-voluntary labour. For instance, one media report depicts a married couple from rural Dikan Township who were targeted for “poverty alleviation.” They were provided a government-determined “income-increasing package,” which began with the assignment of a cadre who instructed them in Chinese language skills “to pave the way for them to leave their hometown to work.” The regional work team then assigned the couple to vocational skills training to learn to be welders in the farming off-season. The couple followed the directives of the cadre, while the regional work team still provided “encouragement and help” for them to do “pre-employment training for the surplus rural labour force,” after which they were transferred to work at Xinjiang Hoshine. Though the couple owned seven acres of grape fields that would need tending, the government “relieved the two of their worries,” by transferring their land use rights (流转) to the state. The couple was transferred to Xinjiang Hoshine, more than 50 kilometers away from home, to work as a mechanic and a product inspector in the Shanshan County Hoshine Silicon Industry factory, leaving behind their children and ill parents. Though the report indicates that the couple have a bright and spacious house in their village, the photos accompanying the story suggest that the couple now lives in a bunk house with other employees at Xinjiang Hoshine and only rarely return home.78

Couple recruited through labour transfer program in a bunk room at Hoshine Silicon Industry facility. Source: Weixin

Hoshine’s “surplus labour” recruitment programme explicitly strives to “change the employment concept of residents” and for the “transformation of the poor labour force’s thinking” to “strengthen the endogenous motivation of poverty alleviation.”79 This implies that their inherent beliefs are opposed to poverty alleviation and that they are in need of correction that labour can provide. Hoshine’s recruitment practices thus present labour transfers as a necessary ideological disciplining process.

These recruitment efforts appear to have been successful in transferring workers to Hoshine.80 In 2020, Hoshine’s parent company won an award as a “social support and caring enterprise,” for its efforts to “fight against poverty, enable local people to increase employment and income, and promote local industrial upgrading” in Shanshan County, Xinjiang.81

Open worker recruitment advertisements from Hoshine suggest other discriminatory hiring practices. “Minority” workers must be able to speak Chinese and
have “no bad political records.” Manual laborers are paid a piece rate of CNY 42 per ton to manually crush silicon, whereas other jobs get paid a salary.82

**Supplier Exposures:** The Shanshan Stone Industrial Park, in which Xinjiang Hoshine is operating, is separated into two sections, the north and the south, which are six miles apart. Xinjiang Hoshine’s facilities all appear to be located in the north section of the park, which Google Earth satellite imagery shows was barren desert as of 2015 but has been built up by Hoshine since and appears to house the industrial aspects of its operations.83

The southern part of the Stone Industrial Park84 was a stone processing site as early as 2005, more than a decade before Hoshine’s facilities were built six miles to the north. The southern section of the Shanshan Stone Industrial Park is a site for the mining and processing of quartz stone; 98% of Shanshan’s stone processing companies are located in this park.85 Hoshine Silicon Industry (Shanshan) Co, Ltd.’s Environmental Impact report notes that the company “purchases stone from Shanshan and carries out intensive processing in the park to smelt quartz stone,” creating the metallurgical-grade silicon that the company sells downstream to polysilicon manufacturers. Furthermore, in a response to an online investor query, Hoshine indicated that it outsources for the quartz stone they use for manufacturing metallurgical-grade silicon.86 This information suggests that when the company does not mine and process the quartz itself, it is almost certainly coming from the park that processes 98% of stone in the region. Google Earth imagery further confirms that the coordinates provided in Hoshine’s corporate document regarding sourcing of stone align with the southern Shanshan Stone Industrial Park.

If Hoshine is indeed sourcing its raw materials from the southern Shanshan Stone Industrial Park (as is likely the case), this fact is significant because the camp engages in labour transfers and because two internment camps identified by the Australian Strategic Policy Institute (ASPI) are located within the bounds of that park.

Media reports confirm that there are coercive strategies being used to recruit labourers to the Shanshan Stone Industrial Park. In 2018, five cadres were assigned to nearby villages and had “mobilized the surplus labour in the region, especially the residents who were unwilling to go out to work and guided them to change their minds.” One of the people who was mobilized was a 28-year-old man whose home had been demolished by the government. He was visited by all five team members in turn, who each performed “ideological work” on him so that he eventually “abandoned his fear of enduring hardship” in manual labour. Among the companies he could have been employed by was Hoshine Silicon Industry. The team of labour recruiters reported “transferring” 59 “surplus labourers” in all.88

The southern Shanshan Stone Industrial Park is the site of two internment camps. Satellite imagery reveals that the northeastern site identified by ASPI (see map) as a “Tier 1 Re-education Facility” appeared to be the site of factories alone until 2018.89 In 2018, however, a building that may be a dorm was built on the northern perimeter of the site, and a double layer of significant exterior walls and interior fencing was erected. By 2019 additional interior fencing was added near the dorm-like facilities. By 2021, much of the fencing was removed, but the facility still seems to be in operation. While it is unknown whether detainees are (or were) deployed to work in the park, the addition of high-security fencing on the inside of exterior walls suggests potential detention of people within the facility. Additional due diligence would be necessary to determine the relationship of this high-security facility to the stone processing facilities both within and outside the facility’s walls. Given that there is evidence of other internment camps providing labour for co-located companies (see introduction), this co-location raises the risk of additional forced labour in Hoshine’s supply chain.
Southern Shanshan Stone Materials Industrial Park. Source: Google Earth Pro

Satellite imagery of the ASPI-identified internment camp/factory co-location in the northeastern corner of southern Shanshan Stone Industrial Park. Source: Google Earth Pro
The camp in the southwestern corner of the southern Shanshan Stone Industrial Park was first identified by researcher Shawn Zhang, who located the resume of a local government official that indicated that as part of his job, he was “responsible for de-radicalization (去极端化) and anti-infiltration (防渗透) work in the field of education and training” and “responsible for vocational skills service management (石厂).” This suggests that the re-education camps are likely supplying laborers for the stone industry in the Shanshan Stone Industrial Park.

In addition to the Shanshan supplier exposures, Xinjiang Hoshine is exposed to labour transfers through its chemicals supplier Xinjiang Tianye Co., Ltd. Xinjiang Tianye is a state-owned enterprise of the 8th Division of the XPCC. Xinjiang Tianye's 2018 annual report indicates participation in a wide array of so-called poverty alleviation programmes, including labour transfers and vocational training programmes. The company reports that it has "absorbed" (吸纳) 100 local workers, which typically is a euphemism for labour transfers. Furthermore, a state media report in 2020 provides evidence that the company has been the recipient of "poverty alleviation" surplus labour transfers as a "paired poverty alleviation work unit" (对口帮扶单位). It may be that Tianye primarily supplies Hoshine's downstream sealant projects and not their metallurgical-grade silicon projects; nonetheless, this again raises the likelihood of labour transfers in Hoshine's supply chain.

Relationship with the XPCC: Xinjiang Hoshine is a private company, but it benefits significantly from its relationship with the Xinjiang Production and Construction Corps. Hoshine's Xinjiang headquarters is in the XPCC's 8th Division city of Shheizi, in the XPCC-operated Shiheizi Economic and Technological Development Zone, where its customer Daqo is also located. Hoshine has invested more than CNY 4 billion recently in the expansion of their facilities in this Shiheizi Park. Xinjiang Hoshine's latest expansion of its sealant and metallurgical-grade silicon production facilities was touted recently as the largest investment attraction project of the XPCC in 2019-2020. Xinjiang Hoshine's website once boasted that the company's significance is evidenced by the fact that "it can make use of Xinjiang's rich mining resources to fill the gaps in XPCC's industrial products."

Xinjiang Hoshine receives significant subsidies and support from the XPCC. In its 2019 annual report, Hoshine indicated receipt of financial incentives/investments from the XPCC in the amount of CNY 40,140,411, and it listed an additional on-going special subsidy from the XPCC that originated in 2012 for the amount of CNY 26,855,298.

Potentially Affected Supply Chain: Hoshine supplies more than 33% of Daqo New Energy Corporation's raw materials, according to Daqo's 2021 corporate filings. Daqo in turn supplies polysilicon to the solar module manufacturers with the world's largest market share (as discussed in the next section). Official corporate documents indicate that Hoshine's other major customers include some of the industry's major players, Jiangsu Zhongneng (a subsidiary of GCL-Poly), Asia Silicon, and Wacker Chemie AG. Hoshine also indicated in an online investor forum in February 2021 that its customers include Tongwei, Xinte, East Hope, and Korea's OCI (though these companies do not appear in Hoshine's annual reports as primary customers).
Other Raw Materials Suppliers

Xinjiang Sokesi New Materials Company (aka Sokos, 新疆索科斯新材料有限公司) supplies 47% of Daqo’s raw materials, according to 2021 corporate filings. State media reports announced that Sokesi also participates in the state-sponsored “organised transfer of labour from poor families in ten deeply impoverished counties in the three prefectures of southern Xinjiang.” The labourers work in Sokesi’s facilities in the Changji High-tech Zone within the Zhundong Economic and Technological Development Zone, which “transferred” more than 700 labourers from Hotan through “surplus labour” programmes in March 2020 alone. State media reported Sokesi would sign three-year contracts for surplus labourers in 2020. There is not much more information about Sokesi accessible in publicly available documents. [See textbox about Zhundong Economic and Technological Development Zone]

Production of Xinjiang Metallurgical-Grade Silicon

<table>
<thead>
<tr>
<th>RANK</th>
<th>COMPANY</th>
<th>TONS/PER YEAR</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Xinjiang Hoshine Silicon Industry</td>
<td>498,500</td>
</tr>
<tr>
<td>2</td>
<td>Changji Jisheng New Building Materials</td>
<td>114,800</td>
</tr>
<tr>
<td>3</td>
<td>Xinjiang China Silicon Technology</td>
<td>46,400</td>
</tr>
<tr>
<td>4</td>
<td>Xinjiang Jingweike New Energy</td>
<td>33,950</td>
</tr>
<tr>
<td>5</td>
<td>Xinjiang Yusi Technology</td>
<td>31,200</td>
</tr>
<tr>
<td>6</td>
<td>Xinjiang Jagesen New Energy Materials</td>
<td>30,000</td>
</tr>
<tr>
<td>7</td>
<td>Xinjiang Jierong Silicon Industry</td>
<td>19,850</td>
</tr>
<tr>
<td>8</td>
<td>Xinjiang Xintao Silicon Industry</td>
<td>19,600</td>
</tr>
<tr>
<td>9</td>
<td>Xinjiang Jinteng Silicon Industry</td>
<td>16,350</td>
</tr>
<tr>
<td>10</td>
<td>Yili Jining Silicon Industry</td>
<td>16,000</td>
</tr>
</tbody>
</table>

Source: Ferroalloy Online

Aside from Daqo’s two main suppliers, there are a number of other smaller enterprises engaged in producing the metallurgical-grade silicon that is essential in the production of polysilicon. An industry website ranked the top ten metallurgical-grade silicon producers in Xinjiang in terms of their 2020 production, and Hoshine ranked first, with a total production that amounted to more than four times the amount of its closest competitor. Indeed, Hoshine produced 52% more than the amount produced by all nine competitors combined. Information about these other smaller raw materials producers in Xinjiang is more difficult to come by and we are not able to find much more than the corporate addresses for a few of these companies. Nonetheless, investigation of these companies provides some evidence of additional potential risk of forced labour and XPCC involvement in the photovoltaic raw materials industry.

Xinjiang East Hope developed its own raw materials subsidiary, Changji Jisheng New Building Materials Company (昌吉吉盛新型建材有限公司), which ranks as Hoshine’s distant second place competitor. Their raw materials base is located adjacent to its main polysilicon processing facility, as part of the company’s ambition to keep the entire process as cost efficient as possible. As is documented in the discussion of East Hope in the polysilicon section below, East Hope’s XUAR campus significantly benefits from the utilization of labourers transferred through state-sponsored programmes operating in rural regions of southern Xinjiang.
Xinjiang China Silicon Technology Company (also known as Zhongguai, 新疆中硅科技有限公司), reports having received critical support from the XPCC to transport raw materials during the COVID-19 pandemic. A local CCP organization committee reported via their official social media that Xinjiang China Silicon participated in a job recruitment fair for “surplus labourers.” The company also advertised that “local ethnic minority” citizens account for 68% of all their employees, and that the company has “played an important role in solving the employment of local surplus labourers.”

Xinjiang Jingweike New Energy Development Company (新疆晶维克新能源发展有限公司) and Xinjiang Jingxin Silicon Industry Company (新疆晶鑫硅业有限公司) jointly own Xinjiang Fuxin Energy Company (新疆福新能源有限责任公司) with the XPCC (through its Shihezi Guoneng Energy Investment Company), according to the PRC’s National Enterprise Credit Information Public System (NECIPS). Xinjiang Jingweike engaged in surplus labour transfer job fairs.

In October 2019, when Xinjiang Jingweike recruited new hires, the company specifically indicated that it was hiring 40 “general workers” who would be responsible for “silicon smashing” and working the furnace, for which the workers would be paid CNY 2000 a month and CNY 40 per ton of silicon crushed. While it was unclear whether the company was recruiting “surplus labourers” for these positions, the advertisement specified no ethnicity requirement for those labour-intensive jobs. Tellingly, for all of the professional-level jobs (such as warehouse managers, accountants, cashiers, lab technicians, sales and office clerks), Xinjiang Jingweike required the candidates to be Han nationality. This is clearly indicative of racially discriminatory hiring practices. Xinjiang Jingxin was reported to have employed “surplus labour” by local state government via their social media, which also details that the labourers in question are subjects of a land transfer scheme run by the government to transfer rural farmers’ land use rights to the government, while transferring the farmers into industrial labour.

Several raw materials processing companies are located in the Xinjiang Production and Construction Corps’ Jingang Circular Economy Industrial Park (新疆伊犁州巩留县七十三团金岗工业园). Xinjiang China Silicon Technology Company, Xinjiang Yusi Technology Company (新疆宇硅科技有限公司), Xinjiang Jiagesen New Energy Materials Co., Ltd. (新疆嘉格森新能源材料股份有限公司), and Xinjiang Guopeng Technology Co., Ltd. (新疆国鹏科技有限公司), along with several other raw material manufacturers, are the “Xinjiang Silicon Industry Base,” with silicon raw material mining and manufacturing as one of its primary industries, and is intended to become the largest silicon production base in the XUAR. The park is a joint development of the Tokkuztara County (Chinese: Gongliu 巩留) government and the 73rd Regiment of the 4th Division of the XPCC, as a model of “military-land integration.” It was designed to make the 73rd Regiment a “stabilizer” for the frontiers, a ‘melting pot’ for gathering people of all ethnic groups, and a ‘demonstration zone’ for advanced productivity and culture.” Over 130 workers from Kashgar have been transferred to this park. The park has documented engagement in surplus labour programmes, and the company has indicated to state media that 485 of their 946 employees hail from local villages. When Xinjiang Yusi posted an open recruitment advertisement for workers in 2017, safety and financial personnel jobs were limited to Han people only; manual labour jobs such as silicon crushing were open to ethnic minorities who were “able to bear hardships and hard work” and had “no bad record,” indicating a clear discriminatory policy toward minoritized citizens.

The raw materials supplier with the eighth highest reported capacity is Xinjiang Xintao Silicon Industry Co., Ltd. (新疆鑫涛硅业有限公司). In 2019, Xinjiang Xintao indicated that the company’s “labour demand is about 300 people, which can effectively solve the employment of surplus labour in the surrounding area.” Until 2019, Xinjiang Xintao’s shareholder was Western Oasis International Industry Group (新疆鑫涛硅业有限公司), a wholly-owned subsidiary of the XPCC, according to NECIPS. According to a November 2020 press release, Xinjiang Xintao’s customers include Xinte Energy, Beijing Zelin, Qinghai Baitong, Xuzhou Zhengxu, and Shanghai Chaojin.
Beijing Dadi Zelin Silicon Industry Company (北京大地泽林硅业有限公司) has a silicon powder production base in Changji High-Tech Industrial Development Park and is a supplier for Asia Silicon. Several Chinese media reports document labour transfers to this industrial park, though none name this particular company. Satellite imagery reveals a camp, detention centre, and prison in the midst of construction across the street from this industrial park.

It is important to note that GCL-Poly and East Hope (both discussed in the polysilicon section below) operate raw materials processing facilities in the Uyghur Region that provide at least part of the feedstock for their manufacturing.

Implications

Xinjiang Hoshine Silicon presents a useful case study for understanding how the deployment of compulsory labour transfers can potentially put an entire supply chain at risk. Hoshine has benefited from a wide variety of government-sponsored incentives programmes designed to require the industrial employment of all indigenous people of the region deemed employable by the government, and the company has actively engaged in the ideological re-education efforts associated with those programmes. The company has accepted the government’s assistance in seeking impoverished rural workers to work in its facilities, exploiting the rural poor’s vulnerability to such mandatory government programmes. The “transferred” labourers are put to work directly in the production of the silicon, manning the furnaces and inspecting the final products. Furthermore, Hoshine likely sources its quartz from companies likely engaged in labour transfers and perhaps employing detainees from internment camps. Because Hoshine’s metallurgical-grade silicon is sold directly to Daqo, who supplies the four top-selling module manufacturers in the world, this has significant effects on the entire supply chain.

While the rest of the raw materials producers in the Uyghur Region have less of a public presence through which we can examine labour practices, it is clear that several of them are also engaging in labour transfers. Many of them are significantly supported by the XPCC, which itself employs and facilitates forced labour transfers, though we cannot be sure if it does so for these particular silicon manufacturers. Some raw materials companies appear to be bringing on minoritised workers for the significant manual labour of crushing the silicon for processing, which is not necessarily forced labour but is an indicator of discriminatory hiring practices that should be carefully examined in corporate due diligence. Furthermore, these recruitment advertisements also give clear proof that the multi-stage process of producing silicon is not so technologically advanced as to preclude the employment of unskilled surplus labourers as some in the industry have suggested.

The widespread adoption of state-sponsored labour programmes in the Uyghur Region means that it is nearly impossible to avoid forced-labour-tainted raw materials if they are being sourced in the XUAR under the current regime. Wherever the raw materials originate, however, there is an even further forced labour risk in the next step of production in the solar module supply chain – the manufacture of polysilicon.
Once quartz has been processed into metallurgical-grade silicon, it is then ground up and purified even further. The purification process requires extraordinarily high temperatures, which consumes significant electricity, making the Uyghur Region’s coal fields an ideal location for polysilicon producers. The Uyghur Region’s coal reserves account for 40% of the PRC’s reserves and is one of the largest untapped reserves in the world. The mono-grade or multi-grade polysilicon that results from this purification process is a major export of the XUAR region.

As was described in the introduction, the last ten years (and in particular the last three or four years) has seen significant growth in polysilicon ingot and wafer manufacturing in the Uyghur Region. By 2020, four of the six highest-capacity polysilicon producers were companies with significant manufacturing bases in the XUAR – Daqo New Energy Corp, GCL-Poly, TBEA/Xinte, and East Hope. All four of them utilise state-sponsored labour transfers, the end products of which are sold into the international solar module market.

Because polysilicon can be blended and ingots can be made from several feedstocks, companies downstream of these polysilicon giants run significant risk of having their supply chains tainted by Xinjiang forced labour.

**Daqo New Energy Corp**

Daqo New Energy Corp’s (大 Quinn Energy 股份有限公司) main product is high-purity polysilicon. The company’s XUAR subsidiary is located in the XPCC 8th Division city of Shihezi. Daqo began building a polysilicon plant with the support of the Shihezi government in the XUAR in 2011. While Daqo is a publicly-traded company (NYSE: DQ) and not state-owned, the company is significantly subsidised by the Xinjiang Production and Construction Corps. In 2013, Daqo negotiated a deal with the 8th Division Deputy Party Secretary and acting mayor of Shihezi to invest an additional CNY five billion in developing the Daqo Photovoltaic Industrial Park inside the Shihezi Economic and Technological Development Zone. It was planned to be the company’s only solar-grade polysilicon production base.

100% of Daqo’s now 80,000 MT polysilicon capacity is produced in its Shihezi, Xinjiang facility. In 2020, Xinjiang Daqo claimed it held 19% of the domestic market share of polysilicon. This indicates that Daqo’s direct engagement in labour transfers or any forced labour in its own supply chain represents a significant exposure for the solar market.

**Participation in Forced Labour Programmes:** In 2020, in the IPO prospectus for Xinjiang Daqo, a principal operating subsidiary controlled by Daqo New Energy, the company indicated that it had received subsidies for “labour placements” (劳动力安置) from the Chinese government, which may indicate that the
company employs state-sponsored labour transfers in its own facilities, as “placement” is a term the central government and Xinjiang local and regional governments sometimes uses for labour transfers.\(^\text{124}\) There is no additional information available that elaborates on the nature of those placements.

In response to accusations that the company had employed forced labour in its factories or within its supply chain, Daqo CEO Zhang Longgen reported in April 2021 that only 18 of Xinjiang Daqo’s 1,934 employees are from communities designated as minorities in the PRC.\(^\text{135}\)

**Supplier Exposures:** Daqo’s two primary raw material suppliers, Hoshine Silicon and Xinjiang Sokesi, are both engaged in state-sponsored labour transfer programmes, putting Daqo’s downstream supply chain at risk.\(^\text{136}\)

**Relationship with the XPCC:** Xinjiang Daqo and the XPCC are in a long-term, mutually beneficial relationship. In return for its investment in the XPCC’s Shihezi Industrial Park, Xinjiang Daqo has continuously received subsidies, incentives, energy, and special price negotiation dispensations from the XPCC. These XPCC subsidies include, most recently, corporate social security subsidies post-Covid.\(^\text{137}\) XPCC subsidies to Xinjiang Daqo are significant and include CNY 77.36 million in financial subsidies from the Shihezi government in 2018 and CNY 35.14 million in 2019.\(^\text{138}\) The company operates several research and innovation programmes in collaboration with the XPCC.\(^\text{139}\)

Xinjiang Daqo purchases the majority of its energy from Xinjiang Tianfu Energy Co Ltd, an XPCC company, which is co-located in the same industrial park and which offers Daqo special pricing. The ultimate controller of Tianfu is the State-owned Assets Supervision and Administration Commission of the 8th Division of the XPCC.\(^\text{140}\)

**Potentially Affected Supply Chain:** Xinjiang Daqo supplies Chinese companies with polysilicon, which those companies then manufacture into ingots, wafers, and cells for sale into the domestic and international markets. Supply chain mapping indicates that its polysilicon is likely to pervade much of the solar market. Nearly every Chinese company that sells solar panels is in one way or another downstream of Daqo. The company has confirmed current contracts with the top four solar module producers in the world – LONGi Green Energy Technology (through 2022),\(^\text{141}\) JinkoSolar Holding (through 2021),\(^\text{142}\) Trina Solar (through 2023),\(^\text{143}\) and JA Solar (through 2023) – as well as the second largest producer of silicon wafers in the market, Tianjin Zhonghuan Semiconductor Co (through 2023).\(^\text{144}\) The company also has current contracts with Wuxi Shangji Automation (through 2024),\(^\text{145}\) and Gaojing Solar (through 2024).\(^\text{146}\) The company’s recent SEC filings suggest a broader downstream market, including supplying Eaton Corp PLC (US),\(^\text{147}\) Sunshine Energy Holdings/Solargiga (TW), and Huantai Group.\(^\text{148}\)

In a response to a request for comment, Daqo’s representative for investor relations and board secretary, Kevin He, indicated that the labour placements (安置) listed in Daqo’s IPO document were “a very common subsidy scheme utilized by local governments globally.” He claimed that in the context of their IPO, “placement” was a mistranslation of安置, which he suggested is better understood as “helping to settle down (from another place) securely and peacefully.” Furthermore, He indicated that with “Xinjiang being in a remote location, the availability of talent is generally limited, and the government provides employment related incentives and subsidies to attract skilled labor to work in the Xinjiang area.” He said that Daqo’s hiring process is entirely independent of the state and that Daqo has “NEVER” participated in any poverty alleviation, surplus labour, or labour transfer programs of minority citizens. He reiterated that they only have 18 ethnic minority citizens working at their factory in Xinjiang. He further indicated that Daqo has zero tolerance for forced labour, has sent a formal statement articulating their policies to their suppliers, and has received written reassurance from their suppliers that they are not engaged in forced labour. He wrote, “We don’t see any clear evidence of forced labor issue in their plants.”
GCL-Poly Energy Holdings Company

GCL-Poly Energy Holdings Company (保利协鑫能源控股有限公司) considers itself the world’s leading supplier of photovoltaic materials. The company produces polysilicon chunks and granules and mono-crystalline and multi-crystalline wafers that are incorporated into the manufacture of solar modules. In September 2016, Xinjiang Changji Hui Autonomous Prefecture signed a cooperative agreement with Xinjiang GCL to invest CNY 30 billion in the construction of the GCL Silicon-based Industrial Park, located in the enormous Zhundong Economic Development Zone (see text box about Zhundong). Around half of GCL-Poly’s polysilicon production capacity is located in its XUAR facilities; the company also produces polysilicon in Xuzhou, Jiangsu province.

In late 2018, within the first few months of operation, GCL-Poly’s facility in Changji had employed more than 60 people through surplus labour transfers. A state media report about the transfer explained that workers at the facility, including those from the XUAR, live far from family, as the location is the most remote among all enterprises in the industrial park. The company’s party committee magazine highlighted the isolation of one of the transferred labourers in its factories who commented that when she returns home, she’ll treat her parents and daughter to a new Chinese food she learned about, a sign that she had to leave her family behind for work.

According to GCL’s promotional materials on corporate sustainability, by December 2019, Xinjiang GCL had achieved a ratio of nearly 50% local workers on staff, having recently recruited 121 “minority” employees. The company achieved this in part through “acceptance of poor minority people from southern Xinjiang,” which is likely a state-sponsored labour transfer.

Supplier Exposures: Xinjiang GCL has its own operation in the desert of the Zhundong Economic and Technological Development Zone, where it produces its metallurgical-grade silicon. Hoshine’s corporate filings report that it has been a supplier to Xinjiang GCL and GCL subsidiary Jiangsu Zhongneng.

Participation in Labour Transfers: An XUAR-based subsidiary of GCL-Poly, Xinjiang GCL, employed coerced surplus labourers as part of a scheme that brought “more than 1,800 poor labourers [who] are all beneficiaries of the organised transfer of labour from poor families from ten deeply impoverished counties in three prefectures of southern Xinjiang.” According to state media, the workers “were placed in Xinjiang state-owned enterprises affiliated with the region or central government enterprises based in the region, while enterprises in Urumqi’s seven districts and one county as well as the three county-level cities in Changji prefecture and three industrial parks had organized transfer for employment.” The article about the transfers depicted the labourers being trained in “military posture” and in “etiquette” by Xinjiang GCL.

Relationship with the XPCC: In June of 2020, GCL-Poly subsidiary Henan GCL and the 13th Division of the XPCC brokered a CNY 2.15 billion deal. The nature of this investment is unclear, but it is likely connected to the development of photovoltaic power generation plants. Yili GCL Energy Co., Ltd. is owned 56.51% and 43.49% by Suzhou GCL New Energy and the XPCC, respectively. The address of the registered office and principal place of business of GCL Ilī is the XPCC Division of Khorgas Economic and Technological Development Zone, Ilī Prefecture.
Potentially Affected Supply Chain: GCL-Poly has significant current contracts with many of the major producers of solar wafers, including LONGI Green Energy Co (CN) (through 2023),168 Wuxi Shangji Automation Co (CN) (through 2021),163 and Tianjin Zhonghuan Semiconductor Co (CN) (through 2026).162 GCL-Poly also signed contracts in 2019 to supply wafers to Canadian Solar (CA),163 Astronergy/Chint Solar, Daycare Photovoltaic, and Akcome Optoelectronics.164

TBEA Co. & Xinte Energy Co

TBEA Co. (特变电工) specialises in the research and development of photovoltaic energy products and silicon-based new materials.165 The company has two additional listed subsidiaries, both of which are located in the XUAR: Xinjiang Zhonghe/Joinworld (新疆众和股份有限公司), and Xinte Energy (新特能源公司). The company’s polysilicon production capacity has increased by nearly four times since 2016.166

Unlike many of its competitors, TBEA’s headquarters are located in Xinjiang. The company has two primary locations, one in the capitol Urumqi, in the Ganquanbao Economic and Technological Development Zone and another in the Zhundong Economic and Technological Development Zone in Changji Prefecture.

As indicated in the sections below, TBEA Group has taken extensive advantage of the PRC’s Xinjiang policies and “poverty alleviation” programmes, through locating its facilities in government industrial parks, receiving significant government subsidies, and receiving “surplus labour” transfers. It is unclear from company media campaigns and the C.E.O.’s speeches regarding labour transfers to what extent Xinte Energy, its polysilicon-manufacturing subsidiary, is the direct recipient of the transfers or a party to the pairing programmes that match TBEA employees with indigenous labourers for ideological indoctrination. However, it is clear that that parent company is heavily invested in these programmes, and it may be the case that these programmes are employed throughout and supported by all of its Uyghur Region subsidiaries and facilities.

Participation in Forced Labour Transfers: Of all the companies studied, TBEA has most enthusiastically heeded the call to engage in Xinjiang’s “poverty alleviation” programmes. By May of 2020, TBEA had invested a total CNY 30 million in various “poverty alleviation” programmes in the Uyghur Region and significantly engaged in surplus labour transfers.167

Zhang Xin, TBEA’s C.E.O., is Secretary of the Party Committee of TBEA and a representative of the National People’s Congress. He is an enthusiastic proponent of the Xinjiang government’s so-called “poverty alleviation” and “Becoming Family” (结对认亲) programmes. TBEA has adopted two villages in Hotan where it engages in extensive “poverty alleviation” and labour transfer social engineering experiments.

TBEA poverty alleviation walnut processing plant in remote Hotan village. Banner reads: “Employ one person, alleviate poverty for a household; Labour is great; Getting rich is glorious; Let’s unite as one and run toward a well-off life together.” Source: Tencent Video

TBEA announced in 2018 that it had “developed employment positions,” for which the company transferred 200-300 poor people into work.170 TBEA was one of four companies that were recipients of 139 eighteen- to sixty-year-old “transfer labourers” from Jimasar County [Chinese Jimusar 吉木萨尔] for work in the company’s power plant in the Zhundong Economic
and Technological Development Zone. The labourers were assigned Han minders/trainers that were dubbed fictive “in-laws” to ensure their enculturation in the new site. The company’s factories engage in political education that is explicitly meant to pacify Uyghur dissent. Zhang Xin noted in 2018 that TBEA “launched a series of activities to educate and guide all employees to clearly oppose national separatism [and] insisted on maintaining stability as the overriding priority.”

TBEA plays an active role in the “Thousands of Enterprises Help Thousands of Villages” (千企帮千村) programme, through which TBEA promised to assist “360 impoverished households or 1,600 people” from two poor villages in Hotan to “fully overcome poverty” before 2020. TBEA adopted these two rural villages in Hotan in 2017, where the company has invested CNY 1 million in agricultural businesses that employ rural labourers recruited from the town.

Image of Uyghur family from Chinese media about TBEA’s engagement in poverty alleviation programmes, including redesigning Uyghur domestic spaces and providing televisions to watch state media. Source: Tencent Video.

In addition to conscripting the villagers into manual labour, TBEA has instituted much more invasive “poverty alleviation” programmes. They have instituted a programme whereby they redecorate the villagers’ houses with Chinese furniture and restructure the living spaces to better resemble Han practices. The company’s “poverty alleviation” teams also restructured the courtyards of hundreds of Uyghur homes – a traditional space of family gathering. TBEA has installed 921 televisions in Uyghur homes in a programme explicitly designed for “spreading the voice of the Party and modern culture to every household” and to “stimulate endogenous motivation” for poverty alleviation. TBEA also had to build an elder care facility to care for the elderly who have been left behind by their family members who have been recruited to work outside the village through the state-sponsored surplus labour programmes. TBEA workers “regularly carry out education to encourage being grateful to the party, listening to the party, and following the party.”

The company actively participates in the “Becoming Family” programme, whereby a Han TBEA employee is assigned to be a “relative” to a Uyghur household. In their visits, they are assigned to educate and monitor their assigned family. CEO Zhang Xin himself has adopted a family that he monitors in the name of “poverty alleviation.”

Zhang has authored a report called “Recommendations on further deepening the Xinjiang government’s ‘Thousands of Enterprises Helping Thousands of Villages’ targeted “poverty alleviation work.” Speaking to reporters at the 2020 Two Sessions, he encouraged the government to “continue to intensify its efforts in industrial poverty alleviation, to combine the advantageous industrial capabilities of the central and eastern regions [of the PRC] with Xinjiang’s resource advantages to even more vigorously promote the improvement of hematopoietic capacity.” Hematopoiesis (造血) is a term used to describe the positive effect that “poverty alleviation” and labour transfers are supposed deliver, namely, a metaphorical shift from the people of the region needing a “blood transfusion” (输血) to their “producing their own blood” (造血).

Supplier Exposures: Xinte sources its metallurgical-grade silicon from Xinjiang Xintao Silicon Industry Co., which may engage in labour transfers.

Relationship with the XPCC: TBEA has a strategic cooperative agreement with the XPCC 2nd Division
in Tiemenguan City. Since at least 2017, the company has provided power generation and infrastructure construction support “to meet the development needs of Tiemenguan City.” The 2nd Division Tiemenguan government has brought in transferred surplus labourers from Kashgar to work in a textile factory and likely have transferred other workers as well.

**Potentially Affected Supply Chain:** TBEA and its subsidiary Xinte have confirmed current contracts with JA Solar (through 2025),183 Qinghai Gaqi Solar Energy Technology Co. (through 2025),184 Beijing Jingyunzong Technology Co (through 2021),185 LONGi Green Energy Technology Co (through 2025),186 and Wuxi Shangji Automation Co/Hongyuan New Materials (Baotou) Co. (through 2025).187 TBEA has otherwise primarily served a vast PRC-based corporate customer base in the recent past, according to SEC filings, which may affect additional downstream customers.

**East Hope Group**

East Hope Group (东方希望) produces metallurgical-grade silicon and solar-grade polysilicon, as well as other chemical and metallurgical products.

In 2010, Shanghai-based East Hope heeded “the national ‘Go West’ call,” (西部大开发) establishing Xinjiang East Hope Nonferrous Metals and Xinjiang East Hope Photovoltaic Technology Co., Ltd. with the deliberate intention of taking advantage of the Zhundong region’s significant coal deposits. The company has invested more than CNY 30 billion in the XUAR and intends to reach CNY 100 billion in investments in its industrial park there.188 East Hope’s ambition in Zhundong is to produce the cheapest (though not necessarily the purest) polysilicon on the market, aiming for cash costs under CNY 25/kilogram (US $3.85/kilogram) as opposed to Daqo’s approximately US $5/kilogram. Recent global average prices have run as high as US $20/kilogram and are likely to continue to rise.189

**Participation in Forced Labour Transfers:** East Hope has engaged in “surplus labour” programmes since at least 2017.190 In that year, the Zhundong Economic and Technological Development Zone’s official social media reported on job fairs to recruit rural surplus labourers191 and the prefectural public security’s official social media account reported on visits to check on the well-being of the surplus labourers working for East Hope.192 The report indicated that 95 labourers from southern Xinjiang had been “transferred” to this site. The Qira County (Chinese: Cele, 策勒) citizens who had been transferred approximately 1,500 km from their homes were instructed to remember, know, appreciate, and repay the kindness of the Party and to “observe discipline and promote unity” in their work placements.193

In 2018, East Hope engaged more transferred labourers, pairing them with “teachers” to train them, in an effort to “transform [them] into qualified industrial workers as soon as possible.”194 The company held “national family unity” (民族团结一家亲) programming in which “the southern Xinjiang labour transfer personnel are encouraged to continue to study, work diligently, and exchange sweat for a better tomorrow.”195

In March 2020, Xinjiang East Hope reported that it had recently employed at least 235 transferred labourers in its plants.196 It appears that in March of 2020,
there were “express transit” programmes running from rural villages to industrial parks in the midst of COVID-19 train stoppages, and East Hope was a beneficiary of this mass forced migration in the midst of the pandemic.\(^{197}\)

On its corporate social responsibility page, East Hope Group announced that it has also invested CNY 800,000 for the transformation of rural villages in Kashgar through the “Fang Huiju” (访惠聚 or 访民情, 惠民生, 看民心, translation: “Visit the People, Benefit the People, and Get Together the Hearts of the People”) visitation programme, whereby Han cadres go for required surveillance visits in Uyghur homes.\(^{198}\)

**Supplier Exposures:** East Hope Group established Changji Jisheng New Materials Building Co. in the Zhundong Economic and Technological Zone to process its metallurgical-grade silicon. The company positioned the raw materials facility adjacent to the East Hope polysilicon manufacturer to maximize efficiency.\(^{199}\)

**Potentially Affected Supply Chain:** Despite ambitions to produce the world's cheapest polysilicon, East Hope has not provided much in the way of publicly available evidence of its customers. The company has not managed to reach the production capacity it had anticipated in 2017,\(^{200}\) so it may be that the company is consuming its own supply in its solar generation plants. However, if East Hope is able to increase its production as anticipated in 2021, it could become a major source of polysilicon for the solar module supply chain.

**Non-Xinjiang-Based Polysilicon Suppliers**

Despite the XUAR’s dominance in the manufacture of polysilicon, 35% of the world's polysilicon still comes from regions of China outside of the XUAR. While critical attention must be paid to the polysilicon manufacturers that operate facilities in the Uyghur Region, other significant polysilicon suppliers may be purchasing raw materials that originate in the XUAR. And because both metallurgical-grade silicon and the more refined polysilicon can be blended from different sources, products sourced from the Uyghur Region could be integrated into the polysilicon and silicon ingots produced by companies outside the region. For this reason, BloombergNEF solar expert Jenny Chase recently declared that “any silicon-based solar panel may have at least a small amount of Xinjiang silicon.”\(^{201}\)

**Tongwei Solar Company** (通威股份) produces high-purity polysilicon and solar cells.\(^{202}\) According to Berneuter Research, Tongwei is the manufacturer with the highest capacity for polysilicon production in the world, and thus represents a significant share of the PRC’s non-Xinjiang-sourced polysilicon.\(^{203}\) Tongwei seems in many ways like the safest bet in the Chinese polysilicon market. Nonetheless, there are some potential risks in Tongwei’s supply chain that merit further investigation.

Tongwei sources its raw materials from Sichuan Hengye Silicon Industry Co (四川恒业硅业有限公司).\(^{204}\) There are no discernable links between Hengye and Xinjiang or forced labour. It is unclear if Hengye is the sole or primary raw material source for Tongwei’s polysilicon. However, if Hoshine Silicon’s claims in the online investor forum (discussed above) are correct, then Tongwei is a customer of raw materials from Hoshine, which engages in labour transfers. However, it appears that Tongwei’s raw materials are typically sourced from companies proximate to their polysilicon facilities, which could rule out Hoshine as a primary supplier.\(^{205}\)

Tongwei’s corporate filings do indicate that the company is a customer of LONGi Green Energy, Tianjin Zhongguan, and JinkoSolar,\(^{206}\) all of which have upstream suppliers that are engaged in labour transfers (see the next chapter for information regarding these manufacturers). These relationships seem to involve a circular transaction. Tongwei supplies polysilicon to LONGi, for instance. LONGi then turns the polysilicon into ingots and wafers for resale back to Tongwei.\(^{207}\) Then Tongwei uses the wafers in the manufacturing of solar cells. This does not present a risk unless LONGi blends the Tongwei polysilicon with polysilicon purchased from suppliers Daqo, Xinte, or Xinjiang GCL for resale back to Tongwei subsidiaries. Since polysilicon from multiple suppliers is often blended, an investigation...
into those practices could be critical in understanding Tongwei’s exposure.

In terms of the employment of forced labour or labour transfers, there is nothing that suggests that Tongwei itself is involved. Tongwei did win an award for “absorbing” “more than 10” workers through a “poverty alleviation” labour transfer programme outside of the XUAR, but it is unclear where the workers originated from. Without further information, this is not conclusive evidence.208

Determining the source of all of Tongwei’s raw materials is critical to determining the company’s exposure to forced labour. This is important because Tongwei does supply some of the world’s most significant solar module manufacturers with polysilicon. The company has current contracts with JinkoSolar Holding Company (through 2023),209 Trina Solar (through 2023 and joint venture),210 Tianjin Zhonghuan Semiconductor Company (through 2021),211 Jiangsu/Baotou Meike Silicon Energy Company (through 2023),212 and LONGi Green Energy Technology Company (through 2023).213

Asia Silicon (Qinghai) Company (亚洲硅（青海）有限公司) is a manufacturer of solar-grade polysilicon materials.214 The company is registered in the PRC and majority-owned by Australian citizens. Asia Silicon’s most significant exposure to labour transfers is through the company’s immediate suppliers of raw materials, Hoshine,215 Beijing/Qinghai Dadi Zelin Silicon Industry,216 and Xinjiang Guopeng Technology.217 Asia Silicon is currently expanding its Xining polysilicon production site, but as it stands, raw materials sourcing is what determines Asia Silicon’s (and its customers’) exposure to forced labour. Asia Silicon has a confirmed contract to supply wafer manufacturer LONGi Green Energy through 2025.218

**Implications**

The metallurgical-grade silicon made by Hoshine and its competitors significantly impacts the solar supply chain, but the Uyghur Region-based polysilicon manufacturers add significantly more risk. All four of the major companies located in Xinjiang participate in state-sponsored labour transfer programmes, and some of them are engaged in programmes that promote the invasive transformation of rural Uyghur life across the XUAR. While Asia Silicon does not have a polysilicon facility in the Uyghur Region, it does appear to be transporting raw materials out of the XUAR to its Qinghai locations. This is a reminder that XUAR raw materials are being shipped to polysilicon manufacturing facilities elsewhere, tainting even the polysilicon produced outside of the region. Thus, the reach of forced-labour-tainted metallurgical-grade silicon is clearly much wider than a portrait of the XUAR-based companies alone can reveal. This finding suggests that the larger Chinese supply chain requires close investigation to identify further downstream exposure to Xinjiang’s state-sponsored forced labour programmes.

To that end, the next chapter will show that while the XUAR is home to only one ingot/wafer production facility and one (possibly shuttered) module manufacturing facility, the forced-labour-tainted polysilicon produced in the region reaches many other solar module manufacturers in the interior of China.
Zhundong Economic and Technological Development Zone

Spanning 15,500 square kilometers across the Gobi Desert, the Zhundong Economic and Technological Development Zone provides the vast coal reserves – 7% of the PRC’s total coal reserves – necessary for the cheap production of a wide range of industrial products. Ironic though it may seem, Xinjiang regional and local governments advertise the Zhundong coal pits as a lure for renewable energy manufacturing. As of 2020, the Zhundong Zone had the capacity to produce 94,000 tons of polysilicon, which constituted 46% of the Uyghur Region’s output and 22% of the PRC’s.

To encourage polysilicon companies to make the distant move out to the XUAR in the mid-2010’s, the government promoted the development of the Zhundong Coal Power Base, which has powered the polysilicon giants that moved into the region (and will eventually power a great deal of the PRC). To better facilitate the growth of the new energy economy in Zhundong, the government planned an expansion of the railroad and airports into the otherwise largely deserted region as well.

Some of the PRC’s leading new energy giants have taken full advantage of the benefits of proximate and cheap coal to fuel their polysilicon production. Xinjiang GCL and East Hope both call the region home. TBEA has a coal plant there, and their factories for both polysilicon manufacture and other electrical products they create are located just outside (though their official addresses use the closest urban area, Urumqi).

The Zhundong Zone employs 80,000 people. The Zone also has a strong relationship with the local labour transfers programmes. The Wucaiwan Industrial Park, where East Hope is located, is just one park located inside the enormous Zone. It operates its own Wucaiwan Supply and Marketing Cooperative Member Service Center that “actively communicates with the transfer of labour in various towns and villages in Jimsar County” and with the corporations located in the park to determine matches between workers and available jobs. The Center had successfully matched companies with 9,000 rural surplus labourers by 2016, before the internment camp system was operational. Since 2016 and the increasing rise of repression in the Uyghur Region, labour transfers continued apace upon a backdrop of internment camps, supplying the PRC’s solar industry with labourers who were compelled to participate. The Human Resources and Social Security Bureau of Changji Prefecture boasted in 2018 that it had conducted 11,631 transfers of surplus labour to date. The compulsory programmes continue even now, supported by incentives provided by the Bureau to companies within Zhundong for absorbing the transfers. By 2020, the Bureau announced that it had distributed “1.6 million yuan in rewards and subsidies to 52 labour service cooperation organizations, and allocated 800,000 yuan in special funds for small factories...to absorb poor labourers.”

Coal transport in Zhundong Economic and Technological Development Zone. Source: Wo Ai Zhundong Promotional Video.
Polysilicon is melted and shaped into ingots, which are in turn sliced into wafers, which are in turn used to construct photovoltaic cells. Many of the large Chinese solar module producers are vertically integrated from the ingot to the module. Alternately, a company might sell polysilicon to a wafer manufacturer who then sells the wafers back to the first company’s module manufacturing subsidiary, as in the collaborative effort between Tongwei and LONGi described above.

### Ranking of Market Share of Module Manufacturers

<table>
<thead>
<tr>
<th>Rank</th>
<th>Manufacturer</th>
<th>Headquarters</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>LONGi Solar</td>
<td>China</td>
</tr>
<tr>
<td>2</td>
<td>Jinko Solar</td>
<td>China</td>
</tr>
<tr>
<td>3</td>
<td>JA Solar</td>
<td>China</td>
</tr>
<tr>
<td>4</td>
<td>Trina Solar</td>
<td>China</td>
</tr>
<tr>
<td>5</td>
<td>Canadian Solar</td>
<td>Canada/China</td>
</tr>
<tr>
<td>6</td>
<td>Hanwha Q-Cells</td>
<td>South Korea</td>
</tr>
<tr>
<td>7</td>
<td>Risen Energy</td>
<td>China</td>
</tr>
<tr>
<td>8</td>
<td>Astronergy/Chint Solar</td>
<td>China</td>
</tr>
<tr>
<td>9</td>
<td>First Solar</td>
<td>United States</td>
</tr>
<tr>
<td>10</td>
<td>Suntech</td>
<td>China</td>
</tr>
</tbody>
</table>

*From Energy Sage*

Of the top ten module producers in the world, there are seven Chinese companies (and one that is registered in Canada but manufactures in the PRC). A significant proportion of the solar modules manufactured in the PRC are utilised domestically. The PRC government has set an ambitious target of 25% of the primary energy consumption being supplied by non-fossil-fuel-based energy by 2030. However, 71% of the world’s solar modules and 97% of the wafers that go in all of the world’s modules are manufactured by Chinese corporations. Nonetheless, Chinese solar companies export and often distribute their panels through their own international subsidiaries. Many of them have international offices and even manufacturing plants. Because they export to their own subsidiaries, their customers are a bit more difficult to identify. However, based on corporate disclosures, it is clear that energy companies, developers, governments, and individual consumers have been buying solar panels that are at high risk of being at the end of a supply chain tainted by forced labour in the Uyghur Region.
JinkoSolar Holdings Company

JinkoSolar Company (晶科能源控股有限公司) is one of the world’s largest photovoltaic materials manufacturers. It is an international, vertically-integrated company concentrating on research and development, manufacturing, and sales of photovoltaic products, including wafers, cells, and modules. According to corporate reports, JinkoSolar held 12.6% of the global market share in solar modules in 2019. JinkoSolar produces 42% of its ingots and the same proportion of its wafers in its XUAR facility. JinkoSolar established its subsidiary in Xinjiang in 2016, just as the mass internment campaign against the Uyghurs and other ethnic minorities was beginning.

Participation in Labour Transfers: In the spring of 2020, Xinjiang JinkoSolar accepted 78 “registered unemployed personnel” from the Kunas County (Chinese: Xinyuan, 新源) government on one-year or longer contracts. Their names and educational levels, ranging from junior high to undergraduate, were publicly listed, suggesting that the company’s employee requirements are not limited to highly skilled or educated technicians. According to a Kunas County government press release on the transfer, the recruits were given CNY 1,000 state subsidies to work at JinkoSolar. In July 2020, Xinjiang JinkoSolar was awarded further subsidies for “accepting forty poor labourers from southern Xinjiang.” 2020 may not have been the earliest Xinjiang JinkoSolar received labour transfers; the relatively small Xinyuan Industrial Park in which JinkoSolar is located brought in rural surplus labourers starting at least as early as 2018.

According to media reports, 54% of JinkoSolar’s employees at its Kunas plant are ethnic minorities from the local area, including former farmers and herders. It is unclear how many of the workers are recruited through state-sponsored labour programmes, but it is clear from the above that at least some of its workers are. This is also interesting in light of claims that only highly skilled and highly educated workers are capable of working in polysilicon plants.

Co-Location with Detention Centre and Prison: Another potential issue for JinkoSolar is the fact that the company invested CNY 3 billion in the Xinyuan Industrial Park, which houses the JinkoSolar factory complex as well as a high-security prison (identified by industrial park documents) and an internment camp (identified by ASPI). This facility was by far the largest company owned in the world at over 165,000 square meters, until they built the Leshan, Sichuan ingot production facility in 2019. Historical satellite imagery from Google Earth reveal that at the same time as JinkoSolar’s silicon ingot facilities were being built, the prison and detention centre were being built in the same industrial park, merely one and a half miles away. According to the early plans for the park, there are also local cotton, textiles, agricultural and food factories across the street from the detention centre. In 2015, the Kunas government invested CNY 400 million in building the high-security prison and CNY 3 million for a fund to reward citizens and employees who inform on others who undermine social stability. The prison appears to have opened in late 2017 using personnel from Urumqi. There is no conclusive evidence that either the internment camp or prison provide labour for JinkoSolar, but because some companies co-located in industrial parks with camps have utilized forced labour of detainees (see introduction), JinkoSolar’s co-location represents a heightened risk.

Supplier Exposures: JinkoSolar is also exposed to forced labour in its supply chain. According to Daqo’s 2020 and 2021 corporate filings, JinkoSolar is its second largest customer. In September 2019, Daqo signed a purchasing agreement with JinkoSolar through December 2022. Xinjiang Daqo’s 2021 IPO prospectus indicates that at least through 2020, Daqo supplied not only Xinjiang Jinko but also JinkoSolar’s Sichuan subsidiary and JinkoSolar in Jianxi. Because 100% of Daqo’s polysilicon is produced in the Uyghur Region, and its direct suppliers are implicated in labour transfers, this is a significant exposure for JinkoSolar.
Schematic for Xinyuan Industrial Park. JinkoSolar facilities in pink on the left. Note site of Xinyuan Prison (新源监狱) is marked in green in top right corner. The blue box below the prison is designated for the Municipal Supporting Facilities Area (市政配套设施). Source: Xinyuan Investment Guide.

Potentially Affected Supply Chain: Because JinkoSolar largely distributes its products through its own distributors, it is necessary to look at their corporate disclosures alone to ascertain which companies might be sourcing modules from JinkoSolar. In JinkoSolar’s 2019 and 2020 annual reports, the company indicated that the following international companies were their most significant customers: Vivint Solar (US), CIMIC Group (AU), Consolidated Edison (US), Consolidated Electrical Distributors (US), Copenhagen Infrastructure Partners K/S (DK), Decmil Group (AU), Elenor SA (ES), Enel SpA (IT), Engie SA (FR), Fuji Electric Co (JP), Green Light Contractors Pty (AU), Henan Senyuan Electric Co (CN), Hengtong Optic-electric Co (CN), Innotech Corp (JP), Jiawei Renewable Energy Co (CN), Kenya Electricity Generating Co PLC (KE), MAONENG Group (AU), Metka-Egn (GB), MVV Energie AG (DE), NextEra Energy (US), Sungrow Power Supply Co (CN), Swinerton Builders (US), and Sustainable Power Group (US).

LONGi Green Energy Technology Company

LONGi Green Energy Technology Company (隆基绿能科技股份有限公司) is mainly engaged in the research and design, production and sales of monocrystalline silicon ingots, silicon wafers, cells and modules. It is the world’s largest monocrystalline wafer producer, and when it expanded in 2019, became the world’s largest solar module manufacturer.

LONGi’s production facilities are located across the PRC, but the company does not manufacture in the Uyghur Region. It does run solar power generation plants in the XUAR, however. LONGi does engage in “poverty alleviation” programmes in the Uyghur Region, but, as far as records reviewed for this report show, its poverty alleviation efforts generate power for the grid in that region and are not involved in any identified labour transfers.

Supplier Exposure: LONGi is a customer of many of the polysilicon companies that are engaged in labour transfers in the Uyghur Region. In a deal brokered in early 2021, LONGi agreed to procure polysilicon from GCL-Poly for all of its seven monocrystalline ingot/wafer subsidiaries from March 2021 through 2023. In late 2020, LONGi signed an agreement to purchase 270,000 tonnes of polysilicon from Xinte through 2025. LONGi also has a purchasing agreement with Daqo for 112,000 tons of polysilicon that lasts through December 2022. In 2019, LONGi awarded Daqo with a “Strategic Partner Award,” celebrating that it is one of Daqo’s largest customers. LONGi also has a long-term purchasing relationship with Asia Silicon, and in late 2020 signed a five-year agreement to purchase nearly 125,000 MT of polysilicon from that company through 2025.

Relationship with the XPCC: Xian LONGi Clean Energy Co., Ltd has three solar energy generation plants in the Liushuquan Farm (Willow Springs Farm) of the 13th Division of the Kumul (Chinese: 哈密) Xuanali Division of the Xinjiang Production and Construction Corps. LONGi’s Liurui New Energy Development Co., Ltd. (哈密柳瑞新能源开发有限公司) is also located in that park.

Potentially Affected Supply Chain: U.S. Customs records accessed via ImportGenius suggest that LONGi mainly ships directly to its own international distributors. Customs records also indicate that the company ships to a transport company called Amass International, as well as a Texas company called FC Felhaber. LONGi also recently announced that they sent a large shipment of modules to the Southampton port in the United Kingdom, but it is unknown who the end customer for those panels will be. Solar Supplies UK, Plug-inSolar, and Segen sell LONGi’s modules online.

LONGi’s 2020 half-year report includes the following companies as customers: Vina Cell (CN/VN), Shanghai EZ New Energy Technology Co, Ltd., Taizhou Zhonglai Optoelectronics Tech Co, and Jiangsu Runergy Photovoltaic Technology Co., Ltd. LONGi also brokered a three-year deal to be a supplier to Astronergy. A 2019 news report announced a LONGi deal with Sunnova (US). LONGi also has a long-standing relationship with Tongwei, as described in the chapter above.
Trina Solar Energy Company

Trina Solar Company (天合光能股份有限公司) is a multinational corporation that produces silicon ingots and wafers, cells, and modules. In 2014, Trina Solar began manufacturing photovoltaic modules in Toksun County (Chinese: Tuokexun, 托克逊), Turpan, Xinjiang, where the company invested CNY 180 million in a plant. By January 2021, Cooper Chen noted in PV Magazine that it appears that the little module manufacturing that was happening in the Uyghur Region had been “halted,” which would suggest that Trina’s Xinjiang plant (the only module manufacturer in the region) may not be operating currently, but Trina’s most recent corporate filings do not provide any specific confirmation of that.

Participation in Labour Transfers: In the 2015 announcement of Trina’s module production facility in the XUAR, the company explained its hiring strategy, which echoes much of the government labour transfer rhetoric. Trina committed to helping to “solve the employment problem of the local people of all ethnic groups.” The company reported that the plant employs more than 150 people, of which “more than 120 local ethnic minority employees have been absorbed.” The language of “absorption” is often used to describe labour transfers in the XUAR. It is otherwise unclear to what extent Trina has been involved in labour transfers since its facilities opened and, importantly, since the system of mass internment has been developed.

Supplier Exposure: Trina Solar is primarily exposed to forced labour through its supplier, Daqo. Trina has a contract to purchase as much as 37,600 tons of polysilicon from Daqo through 2023. Trina is also supplied by other companies with exposure to forced labour, including GCL-Poly, LONGi, Asia Silicon, and Tianjin Zhonghuan. Trina signed an agreement to buy 1.2 billion units of silicon wafers from Tianjin Zhonghuan at the end of 2020. Tianjin Zhonghuan’s own supply chain is affected by multiple suppliers reported above who employ labour transfers (see Tianjin Zhonghuan section below).

Relationship with the XPCC: According to Trina’s corporate reports, subsidiary Wujiqiu Energy rents land from the XPCC Sixth Division 106th Regiment 3rd Company for its Xinjiang corporate offices. It is possible it also receives other subsidies for its operation of power plants in that city, which is governed by the XPCC. Trina’s subsidiary Xinjiang Tianyuan Smart Energy Company also has a project in the Camel Circle Industrial Park of the 13th Division of the XPCC.

There is no further indication as to whether the company’s other power generation plants are supported by the XPCC. It is possible that the company does receive XPCC support because of the particular cities where its plants are located.

Potentially Affected Supply Chain: In April 2021, the UK Ministry of Defense announced that it had signed a purchasing agreement to install 4,248 Trina Vertex panels as part of Project PROMETHEUS at its Defense School of Transport, Leconfield. Select Solar, Sunstore, and Segen (among others) sell Trina’s modules direct to contractors and consumers online. In its 2020 IPO prospectus, Trina listed the following companies as customers: Xinjiang TBEA, NextEra Energy (US), Sungrow (CN), Enel Green Power North America (US), Enviromena Power Systems (UAE), JGC Corporation (JP), X-ELIO Energy, S.L. (ES), Ortiz Energia, S.A. (ES), Greenko Group (IN), TOYO Engineering (JP), Hero Future Energies (IN), WEG S.A. (BR), Greening Components B.V. (NE), BayWa r.e Renewable Energy GmbH (DE), Aldo Componentes Electronicos Ltda (BR), Marubeni Corporation (JP), Sol Distribution Pty Ltd. (AU), Changzhou Shengping Photovoltaic Technology Co., Ltd. (CN), Sonepar Group (FR), IBC SOLAR AG (DE), China DaTang Co. Ltd. (CN), Changjiang Huasheng Energy (CN), Saving Service Co., Ltd. (CN), Scatec Solar (NO), Solar City (subsidiary of Tesla, US), Downer Utilities Australia Pty Ltd. (AU), Cypress Creek Holdings (US), Zhejiang Energy Group Co., Ltd. (CN), Hero Solar Energy Private Ltd. (IN), Niagara Renewable Energy Ltd. (CA), and COBRA Infraestructuras Internacional, S.A. (ES). Newcomer Matrix Renewables (ES) has brokered a significant deal with Trina that runs through at least 2022.
JA Solar Holdings Company

JA Solar Holdings Company (上海晶澳) manufactures silicon wafers, solar cells and solar modules. The company is in a multi-year process of significantly expanding wafer production capacity. JA Solar does not have any solar module manufacturing facilities in the Uyghur Region, and it does not appear to directly participate in any Xinjiang government “poverty alleviation” or surplus labour programmes. However, the company does have a long-term lease with the XPCC for land that JA Solar operates power generation plants on.

Supply Chain Exposures: JA Solar’s most significant exposure to forced labour in Xinjiang is through suppliers Daqo, Xinte, and GCL-Poly. In September 2020, JA Solar agreed to buy 97,000 tons of polysilicon from Xinte through December 2025. In December 2020, JA Solar agreed to buy up to 43,000 tons of polysilicon from Daqo. A JA Solar report indicates that GCL-Poly is a supplier.

Relationship with the XPCC: JA Solar runs several power generation plants in the XUAR (Beitun Haitianta Photovoltaic Power Generation Co., Ltd and Beitun Haitianta Photovoltaic Power Generation 184th Mission Branch) that operate in the 184th Regiment of the 10th Division of the XPCC. They have a lease with the XPCC through December 2040. In April 2020, JA Solar created a new subsidiary, Tiemenguang JA Solar Co., Ltd., which is located in the XPCC’s Tiemenguang city, where it operates a power station. It is possible that the XPCC provides other subsidies for the power plants.

Potentially Affected Supply Chain: ImportGenius/U.S. Customs records indicate that JA Solar mainly ships directly to its own subsidiaries and distributors in the United States, which makes it difficult to know precisely which international companies’ supply chains are at heightened risk. Customs records indicate that JA Solar ships directly to a company in the Dominican Republic, Escala Solar Energias Renovables. JA Solar’s recent corporate filings indicate that the company primarily supplies other Chinese solar companies, but it also reports selling to Acciona SA (ES), Exel Solar SAPI de CV (MX), Acciona Energía Chile (CL), Cypress Creek EPC (US), Iberdrola SA (ES), and the PRC’s Sungrow, which has international distribution.

Other Potentially Exposed Module Manufacturers Operating in the PRC

Tianjin Zhonghuan Semiconductor Company (天津中环半导体股份有限公司) is a state-owned manufacturer of silicon ingots and wafers. Tianjin Zhonghuan owns a 27% stake in Xinjiang GCL and purchased CNY 900 million of “new energy materials” (likely polysilicon) from them in 2019. Additionally, Zhonghuan’s subsidiary signed a purchasing agreement with GCL-Poly for 350,000 tons of granular polysilicon materials from GCL’s subsidiary Jiangsu Zhongneng in Xuzhou and its future plant in Leshan through 2026. Zhonghuan also has a purchasing agreement with Daqo through 2024. Zhonghuan is a “long-term partner” of French oil and gas company Total’s subsidiary SunPower (US) and has recently taken a minority share (28.8%) of Maxeon Technologies (US). Its annual reports do not indicate customers, so it is difficult to know how this affects the downstream solar supply chain.

Qinghai Gaojing Solar Energy Technology Company (青海高景太阳能科技有限公司) is a newcomer to the wafer production sector. As the company is currently still under construction, and they are located outside the Uyghur Region, they had the opportunity to operate with low risk of exposure to forced labour in the Uyghur Region. However, in March 2021, Gaojing signed two contracts that put it in the direct XUAR supply chain, one with Xinte and the other with Daqo. It is unclear who Gaojing’s customers are at this time.

Canadian Solar (阿特斯阳光电力集团) is a vertically-integrated manufacturer that produces ingots, wafers, cells, and modules in its manufacturing facilities across Asia and the Americas and develops solar farms around the world. Canadian Solar owns U.S. energy developer Recurrent. While the company is a registered Canadian business, with headquarters in Guelph, Canadian Solar modules are largely manufactured in the PRC, including in the company’s original and larg-
est plant in Suzhou. Canadian Solar’s primary exposure to forced labour in the Uyghur Region is through supplier GCL-Poly. Canadian Solar has a joint venture with GCL-Poly on a solar cell production facility in Jiangsu, which may be affected if that facility is importing polysilicon from the GCL subsidiary in Xinjiang. Canadian Solar operates a solar power generation facility in the XPCC 3rd Division city of Tumxuk (Chinese: Tumushuke 图木舒克), Xinjiang, and likely benefits from that relationship with the XPCC. In December of 2013, the XPCC approved a plan to fix high prices for electricity provided by 29 new photovoltaic plants, and Canadian Solar may have benefited from the plan. U.S. Customs records indicate that Canadian Solar mainly ships directly to their own distributor/subsidiary in the United States. They also ship to a Puerto Rican company, Power Solar LLC, as well as a Texas company, FC Felhaber.

Risen Energy Company (东方日升新能源股份有限公司) primarily produces photovoltaic cells and modules. Risen also develops and builds solar energy generation facilities worldwide, including in the United States, European Union, India, Latin America, Australia, and Asia. In 2020, Risen purchased a polysilicon manufacturing plant in Inner Mongolia, initiating the company’s entry into the polysilicon production business. Risen has no known direct investments in Xinjiang, nor is there any evidence of employing forced labour in its manufacturing. Nonetheless, Risen Energy’s supply chain is potentially affected by their relationship with Wuxi Shangji Automation Co. Risen Energy has a three-year contract to purchase silicon wafers from Wuxi Shangji, who purchases polysilicon from Daqo, Xinte, and GCL-Poly. Risen struck a deal to provide modules to Tokai Engineering M Sdn Bhd. of Malaysia in Spring 2020 and to Asia Pacific renewables company UPC-AC Energy SA in fall 2020. They reported a shipment of modules to Malaysia-based Armani Energy Sdn Bhd in early 2021.

Astronergy/Chint Solar (正泰新能源) Astronergy is supplied by GCL-Poly and LONGI, both of whom represent high risk of forced labour in their supply chains. There is no discernable evidence that Chint Solar itself participates in any labour transfer programmes.

Wuxi Suntech Power Company (无锡尚德太阳能电力有限公司) was an early leader in Chinese photovoltaic module manufacturing. It has not been a significant exporter in recent years, but it is still in operation. Suntech manufactures solar cells and modules. The company has built solar power generation farms in the United States, United Kingdom, Europe, India, Yemen, Brazil, Thailand, and Kazakhstan. In 2008, Suntech established a subsidiary in Xinjiang, Xinjiang Suntech Energy Engineering Co., Ltd. It is focused on power generation plants and engineering. The company does not manufacture solar modules for domestic or export use in its Xinjiang subsidiary. We have located no evidence that Suntech is engaged in forced labour in any direct way, including in its power plants in Xinjiang. It is possible that these plants receive subsidies from the government, but there is little record of Suntech’s finances nor is there much in the way of corporate filings that would allow a sound determination. Given this lack of information, no clear determination can be made.

Implications
The pervasive impact of Xinjiang labour transfers on the solar supply chain is made evident when examining Chinese module manufacturers. Nearly every major Chinese end product manufacturer in the industry has a stake in Xinjiang, whether through their investments in solar energy power plants or through their suppliers. With two major international manufacturers– JinkoSolar and Trina Solar – operating potentially compromised bases within Xinjiang and with the significant evidence of forced labour transfers throughout the supply chain, the vast majority of the PRC solar supply chain is at very high risk of being tainted by forced labour in the Uyghur Region.

The final section of this report suggests some alternatives available and on the horizon.
A mapping of Hoshine's confirmed downstream supply chain alone begins to give us a sense of how significant the effects of Xinjiang forced labour are on the international solar market. Hoshine has indicated in its own corporate filings that it supplies polysilicon manufacturers Daqo, Jiangsu Zhongneng (a subsidiary of GCL-Poly), Asia Silicon, and Wacker. Daqo alone supplies all four of the solar module manufacturers with the largest market share in 2019 – LONGi, JinkoSolar, JA Solar, and Trina Solar. The fifth, seventh, and eighth ranked module manufacturers – Canadian Solar, Risen, and Astronergy/Chint – all also have a risk of labour transfers in their supply chains.

The downstream companies that are potentially affected by forced labour span the globe (see the Supply Chain Exposures table at the end of this report).

JinkoSolar’s connection to Daqo alone and its own engagement in labour transfer programmes affect end users globally. A review of JinkoSolar’s confirmed recent contracts is indicative of the potential global exposure to Xinjiang forced labour.

With the recent call to action and due diligence protocol released by the Solar Energy Industries Association designed to “ensure the solar supply chain does not include abhorrent forced labour practices,” this issue has garnered significant attention within the industry. The call to action has been signed by 245 solar industry companies as of the end of March 2021, which suggests a nearly industry-wide commitment to addressing the problems reported in this study. Signatories include JinkoSolar, LONGi, JA Solar, and Trina Solar, all of whom would have to make significant
changes to adhere to their commitment to ensure that they are not purchasing raw materials made with Xinjiang forced labour or participating in labour transfers themselves. In addition to the companies that have publicly announced contracts with the suppliers employing forced labour programmes in Xinjiang, there are scores more that have signed on to the SEIA pledge and may yet be exposed through relationships with suppliers that we have not identified here. The work to identify all affected companies in the solar supply chain will be an arduous task, but it is not at all impossible. This report is intended to assist in that process.

While Xinjiang-made raw materials and polysilicon dominate the market, there are alternatives. Polysilicon market analyst Johannes Bernreuter reminds us that while Xinjiang accounts for 45% of the world’s solar-grade polysilicon supply, 35% more of it comes from other regions of China, and 20% from outside of China. Experts agree that this is enough to supply the United States and Europe’s needs for solar modules. However, this does not account for the companies in the interior of China and internationally whose supply chains are likely affected by manufacturing in the Uyghur Region, especially those whose supply chains reach back to Hoshine. The extent to which Xinjiang metallurgical-grade silicon and polysilicon pervades the market means that module manufacturers that want to avoid producing goods that are potentially tainted by forced labour in Xinjiang will have to scrutinise their supply chains thoroughly, all the way to the raw quartz materials, to determine if they are produced with forced labour or blended with affected materials. They will have to demand that the polysilicon that goes into the manufacture of their wafers is not sourced from companies engaged in forced labour transfers. This effectively leaves only a few Chinese alternatives with no confirmed exposure to forced labour in the Uyghur Region.

As the United States ponders the Uyghur Forced Labour Prevention Act, locating alternatives to Xinjiang-sourced solar energy products becomes increasingly critical— not only for U.S. manufacturers and retailers but also for those other global markets where U.S. sanctions could mean Xinjiang-made goods head their way. Bernreuter predicted in March that “what will likely happen is this: Wafer manufacturers, who usually blend polysilicon volumes from different suppliers, will exclude feedstock from Xinjiang from the
mix for part of their production in order to offer ‘Xinjiang-free’ wafers. Those can then be used for solar cells and modules destined for export to the U.S.; European customers will probably demand products untainted by forced labour as well.  

Indeed, in February 2021, JinkoSolar announced that the company had “already undertaken necessary steps to ensure” that their products sold in the United States would not be made of products produced in whole or in part in Xinjiang. However, S&P Global reported that in JinkoSolar’s SEC filings the company noted that “some products it sells into the U.S. could contain material from Xinjiang, adding that it ‘may’ reconfigure its supply chains if Washington enacts tight trade restrictions on the region.” JinkoSolar did not indicate how this shift in shipments would affect its other international customers. Presumably, the Xinjiang-originated products would go to markets other than the United States if the legislature enacted a law prohibiting those products and JinkoSolar complied.

The alternatives to Xinjiang-sourced metallurgical-grade silicon and solar-grade polysilicon seem to be contracting in some places and expanding in others in recent months, but the industry could see a significant expansion if there is increased demand from consumers, manufacturers, or governments.

Expansion of Chinese Production Beyond Xinjiang

Perhaps pre-empting legislative mandates, in November of 2020, JinkoSolar signed a contract with Tongwei to purchase 93,000 metric tons of polysilicon, which is not produced in Xinjiang and has a decreased risk of including metallurgical-grade silicon from Xinjiang, though blending is always a possibility. If Tongwei expands as expected, it will be in a position to meet significant demand for non-Xinjiang polysilicon, but Tongwei’s relationships with LONGi and others will require some scrutiny to ensure that its cells are not produced with polysilicon that is blended with the materials coming from Xinjiang.

Chinese manufacturers seem to be turning toward Inner Mongolia for expansion of their raw materials mining and processing and for polysilicon production. JA Solar is investing significantly in the expansion of its Baotou, Inner Mongolia wafer-production subsidiary. In February 2021, TBEA announced plans for Xinte to create one of the world’s largest polysilicon plants in Baotou as well. This could potentially represent an alternative to TBEA’s Xinjiang polysilicon. However, the Baotou site is unlikely to be completed soon enough to meet short-term demand spurred by shifting supply chains out of the Uyghur Region, so this is not currently a viable alternative to TBEA’s Xinjiang operations. Furthermore, it would be important to monitor rights abuses in Inner Mongolia, as recent reports have pointed to government policies aimed at ethnic assimilation in the region and experts are concerned about the potential for increased repression, given the precedents in Xinjiang and Tibet.

Global Alternatives

Hanwha Q CELLS is a manufacturer of solar cells and modules for the international market whose affiliate, Hanwha Solutions [formerly Hanwha Chemical], previously manufactured polysilicon as well. Hanwha closed its polysilicon manufacturing base in 2020, due to non-competitive electricity costs. Hanwha has no known facilities or direct ties to Xinjiang or to the XPCG. It is unclear who is currently supplying Hanwha; we were unable to find any listing of its suppliers. Hanwha has not released details on its plans in response to the Solar Energy Industries Association’s call to action, though it is a signatory. Given the anxieties about forced labour in the Xinjiang-based polysilicon manufacturing sector and Korea’s stringent carbon emissions policies for green energy, Korean manufacturer Hanwha may be looking outside China for its supply.

OCI is a chemical company that manufactures polysilicon and operates in Korea, China, Malaysia, the Philippines, Vietnam, and the United States. After the closure of its polysilicon manufacturing base in Gunsan, Korea, OCI manufactures all of its solar-grade polysilicon in its Malaysia plant. The company owns and operates Mission Solar in San Antonio, Texas, where it manufactures solar panels as well. OCI has no con-
firmed exposure to forced labour in the Uyghur Region through its subsidiaries. However, Hoshine's response to a query on an online investor forum named OCI as a customer, if that is in fact the case (though we have located no other evidence that it is), then OCI has exposure to forced labour through that supplier. In December 2020, OCI announced a US $55 million debottlenecking of production capacity in its Malaysia polysilicon facility. Malaysia remains an important alternative for low-priced hydropower electricity for the production of polysilicon. In February 2021, LONGi Green Energy recommitted to buying polysilicon from OCI, and while it did have a previous three-year contract with OCI, and thus this is not necessarily a new development, this contract does at least represent an alternative to polysilicon sources in Xinjiang.

American and European manufacturers may present additional options, as they currently account for approximately 15% of polysilicon production globally. Germany's Wacker Chemie currently retains the third highest polysilicon manufacturing capacity in the world (though it is on track to lose that placement in the course of the coming year with Daqo's and Xinte's planned expansions); however, if Wacker is indeed purchasing raw materials from Hoshine, that presents a significant forced labour risk. Hemlock Semiconductor continues to produce polysilicon, though the company has also reduced its production capacity by half. REC Silicon has a closed polysilicon factory that might be brought back online.

Another option might be an alternative to polysilicon-based modules altogether. U.S.-based First Solar is ranked ninth among module manufacturers and is not exposed to Xinjiang polysilicon because the company uses thin film technology which does not require polysilicon at all. First Solar has expanded capacity recently and announced that it is considering developing yet another facility, but at this time, solar analyst Chase has reminded the industry that First Solar will not be able to supply the world alone.

If the Uyghur Forced Labour Act is passed or if similar forced labour legislation is passed in other countries, this will put the onus on companies to shift suppliers. Chase suggests consumers “will pay an almost unnoticeable amount more for modules” if module manufacturers refuse Xinjiang polysilicon. Other Chinese suppliers as well as the above listed non-Chinese companies could make up for the loss of the Xinjiang supply. Still, the cost of energy in Korea, the United States, and the European Union is rarely if ever as low as can be supported by the government-subsidised coal industry in Xinjiang. This is what has made Chinese competitors so strong in recent years. Shifting the green energy supply chain out of Xinjiang to avoid human rights abuses could be encouraged by subsidized energy costs for the production of green energy, investments in polysilicon and wafer production facilities outside of China, and acceptance of slightly higher prices for new energy solutions.

Moving away from forced-labour-tainted polysilicon may spur innovation as well. Such a shift in the supply chain may even provide an impetus for further work on more efficient processes, which has already advanced significantly in recent years. It might also encourage the development of alternatives to polysilicon in the manufacture of modules. An emphasis on lower carbon impact may also work hand-in-hand with calls to excise forced labour from the supply chain, as the two are intertwined in the Xinjiang region.

Extracting forced labour from the solar supply chain may seem complicated and may come at a cost to manufacturers and customers. However, as this report indicates, the solar supply chain is relatively easy to map, and identifying forced labour exposure in Xinjiang is less of a challenge than in industries such as textiles or agriculture. And doing so is critical, as it would not only address the forced labour issue in Xinjiang but would also substantially reduce the carbon emissions of the solar industry. From a human rights and climate perspective, the alternative of basing our green energy future on coal's high carbon emissions and on the forced labour of oppressed communities is a higher and longer-term price to pay.
## APPENDIX A: FORCED LABOUR EXPOSURES

Corporate responses to requests for comment will be included in an appendix available on the [website](#) for this report.

### Raw Materials

<table>
<thead>
<tr>
<th>COMPANY</th>
<th>XINJIANG MANUFACTURING LOCATION</th>
<th>FORCED LABOR EXPOSURE</th>
<th>CAMPAIGN LOCATION</th>
<th>XPCC RELATIONSHIP</th>
<th>CURRENT OR RECENT DOWNSTREAM CONTRACTS*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Xinjiang Hoshine Silicon Industry Co./ Hesheng 新疆合盛硅业有限公司</td>
<td>Raw materials facility</td>
<td>Labour transfers</td>
<td>Within 6 miles,</td>
<td>Significant subsidies, located in XPCC industrial park</td>
<td>Daqo, Asia Silicon, GCL-Poly/ Jiangsu Zhongneng, Wacker Chemie</td>
</tr>
<tr>
<td>Xinjiang Sokesi New Material Co. 新疆索科斯新材料有限公司</td>
<td>Raw materials facility</td>
<td>Labour transfers</td>
<td>Unknown</td>
<td>None known</td>
<td>Daqo</td>
</tr>
<tr>
<td>Changji Jisheng New Building Materials Co. 启吉吉盛新型建材有限公司</td>
<td>Raw materials facility</td>
<td>Labour transfers</td>
<td>Unknown</td>
<td>None known</td>
<td></td>
</tr>
<tr>
<td>Xinjiang China Silicon Technology Co. / Xinjiang Zhonggui 新疆中硅科技有限公司</td>
<td>Raw materials facility</td>
<td>Labour transfers to industrial park, job fair</td>
<td>Unknown</td>
<td>Yes, direct beneficiary, located in XPCC industrial park</td>
<td>Unknown</td>
</tr>
<tr>
<td>Xinjiang Jingweiike New Energy Development Co. 新疆晶维克新能源发展有限公司</td>
<td>Raw materials facility in XPCC park</td>
<td>Labour transfers (job fair)</td>
<td>Unknown</td>
<td>Has joint venture with XPCC</td>
<td>Unknown</td>
</tr>
<tr>
<td>Xinjiang Jingxin Silicon Industry Co. 新疆晶鑫硅业有限公司</td>
<td>Raw materials facility</td>
<td>Labour transfers</td>
<td>Unknown</td>
<td>Has joint venture with XPCC</td>
<td>Unknown</td>
</tr>
<tr>
<td>Xinjiang Yusi Technology Co./ Yu Silicon 新疆宇硅科技有限公司</td>
<td>Raw materials facility in XPCC park</td>
<td>Labour transfers to industrial park</td>
<td>Unknown</td>
<td>Yes, direct beneficiary, located in XPCC industrial park</td>
<td>Unknown</td>
</tr>
<tr>
<td>Xinjiang Jiagesen New Energy Materials Co., Ltd 新疆嘉格森新能源材料股份有限公司</td>
<td>Raw materials facility</td>
<td>Labour transfers to industrial park</td>
<td>Unknown</td>
<td>Yes, direct beneficiary, located in XPCC industrial park</td>
<td>Unknown</td>
</tr>
<tr>
<td>COMPANY</td>
<td>Xinjiang Manufacturing Location</td>
<td>Forced Labor Exposure</td>
<td>Camp Co-Location</td>
<td>XPCC Relationship</td>
<td>Current or Recent Downstream Contracts*</td>
</tr>
<tr>
<td>------------------------------------------------</td>
<td>---------------------------------</td>
<td>------------------------------------------------------------</td>
<td>------------------</td>
<td>---------------------------------------------------------</td>
<td>----------------------------------------</td>
</tr>
<tr>
<td>Xinjiang Guoping Technology Co.</td>
<td>Raw materials facility</td>
<td>Labour transfers to industrial park</td>
<td>Unknown</td>
<td>Yes, direct beneficiary, located in XPCC industrial park</td>
<td>Asia Silicon</td>
</tr>
<tr>
<td>Xinjiang Xintao Silicon Industry Co.</td>
<td>Raw materials facility</td>
<td>Likely labour transfers</td>
<td>Unknown</td>
<td>XPCC was a shareholder until 2019</td>
<td>Xinte, Beijjing Zelin, Qinghai Baitong, Xuzhou Zhengxu Silicon Material, Shanghai Chaojin</td>
</tr>
<tr>
<td>Beijing Dadi Zelin Silicon Industry Co.</td>
<td>Raw materials facility</td>
<td>Labour transfers to industrial park</td>
<td>Unknown</td>
<td>Unknown</td>
<td>Asia Silicon Daqo (until 2020)</td>
</tr>
</tbody>
</table>

**Polysilicon**

<table>
<thead>
<tr>
<th>COMPANY</th>
<th>Xinjiang Manufacturing Location</th>
<th>Forced Labor Exposure</th>
<th>Camp Co-Location</th>
<th>XPCC Relationship</th>
<th>Current or Recent Downstream Contracts*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Daqo New Energy Corp.</td>
<td>Polysilicon facility</td>
<td>Labour transfers, in immediate supply chain</td>
<td>None</td>
<td>Direct beneficiary</td>
<td>LONGi, JinkoSolar, JA Solar, Trina Solar, Tianjin Zhonghuan, Wuxi Shangji, Qinghai Gaqing, Eaton Corp, Sunshine/Solargiga, Huantai</td>
</tr>
<tr>
<td>GCL-Poly</td>
<td>Polysilicon facility</td>
<td>Labour transfers, in immediate supply chain</td>
<td>None</td>
<td>Direct beneficiary</td>
<td>LONGi, Wuxi Shangji, Tianjin Zhonghuan, Canadian Solar, Astronergy/Chint Solar, Daycare PV, Akcome Optoelectronics</td>
</tr>
<tr>
<td>TBEA/Xinte</td>
<td>Polysilicon facility</td>
<td>Labour transfers, corporate participation in rural “poverty alleviation,” possible in supply chain</td>
<td>None</td>
<td>Strategic cooperative agreement</td>
<td>LONGi, JA Solar, Qinghai Gaqing, Beijjing Jingyuntong, Wuxi Shangji</td>
</tr>
<tr>
<td>East Hope Group</td>
<td>Polysilicon facility</td>
<td>Labour transfers</td>
<td>None</td>
<td>Unknown</td>
<td>Unknown</td>
</tr>
<tr>
<td>Tongwei Solar Company</td>
<td>None</td>
<td>Possible in supply chain</td>
<td>None</td>
<td>None known</td>
<td>JinkoSolar Holding, Trina Solar, Tianjin Zhonghuan, Jiangsu/ Baotou Mieke, LONGi</td>
</tr>
<tr>
<td>Asia Silicon (Qinghai) Company</td>
<td>None</td>
<td>In immediate supply chain</td>
<td>Unknown</td>
<td>Unknown</td>
<td>LONGi</td>
</tr>
<tr>
<td>COMPANY</td>
<td>XINJIANG MANUFACTURING LOCATION</td>
<td>FORCED LABOUR EXPOSURE</td>
<td>CAMPO CO-LOCATION</td>
<td>XPCG RELATIONSHIP</td>
<td>CURRENT OR RECENT DOWNSTREAM CONTRACTS*</td>
</tr>
<tr>
<td>----------------------------------------</td>
<td>---------------------------------</td>
<td>------------------------------------------------------------</td>
<td>------------------------------------------------------</td>
<td>------------------------------------</td>
<td>----------------------------------------</td>
</tr>
<tr>
<td>JinkoSolar Holdings Company</td>
<td>Ingots and wafers</td>
<td>Co-located in park with detention centre and prison, labour transfers, in supply chain</td>
<td>Internment camp and prison in industrial park</td>
<td>None known</td>
<td>Vivint Solar, CIMIC Group; Consolidated Edison, Consolidated Electrical, Copenhagen Infrastructure, Decmil Group, Elecnor SA, Enel SpA, Engie SA, Fuji Electronics, Green Light Contractors, Henan Senyuan, Hengton Optic-Electric, Innotech, Jiawei Renewable, Kenya Electricity Generating Co, MAONENG Group, Metka-Egn, MVV Energie, NextEra, Sungrow, Swinerton Builders, Sustainable Power Group</td>
</tr>
<tr>
<td>LONGi Green Energy</td>
<td>None</td>
<td>In supply chain</td>
<td>None</td>
<td>Power generation plants supported by XPCC</td>
<td>Amaas Int'l, FC Felhaber, Vina Cell, Shanghai EZ New Energy, Taizhou Zhonglai, Jiangsu Runergy, Sunnova, Tongwei, Astronergy</td>
</tr>
<tr>
<td>JA Solar Holdings</td>
<td>None</td>
<td>In supply chain</td>
<td>None</td>
<td>Power generation plants supported by XPCC</td>
<td>Escala Solar Energias Renovables, Cypress Creek, Acciona SA, Acciona Chile, Exel Solar SAPI, Iberdrola SA, Sungrow</td>
</tr>
<tr>
<td>Tianjin Zhonghua Semiconductor</td>
<td>27% equity in Xinjiang GCL</td>
<td>Shareholder in Xinjiang GCL, in supply chain</td>
<td>None</td>
<td>None known</td>
<td>SunPower, Maxeon Technologies</td>
</tr>
<tr>
<td>COMPANY</td>
<td>XINJIANG MANUFACTURING LOCATION</td>
<td>FORCED LABOR EXPOSURE</td>
<td>CAMP CO-LOCATION</td>
<td>XJCC RELATIONSHIP</td>
<td>CURRENT OR RECENT DOWNSTREAM CONTRACTS*</td>
</tr>
<tr>
<td>-------------------------------</td>
<td>---------------------------------</td>
<td>-----------------------</td>
<td>------------------</td>
<td>-------------------</td>
<td>----------------------------------------</td>
</tr>
<tr>
<td>Qinghai Gaofeng Solar Energy Company</td>
<td>None</td>
<td>In supply chain</td>
<td>None</td>
<td>None known</td>
<td>Unknown</td>
</tr>
<tr>
<td>Canadian Solar</td>
<td>None</td>
<td>In supply chain</td>
<td>None</td>
<td>None known</td>
<td>Power Solar LLC, FC Felhaber</td>
</tr>
<tr>
<td>Risen Solar</td>
<td>None</td>
<td>In supply chain</td>
<td>None</td>
<td>None known</td>
<td>Tokai Engineering M Sdn Bhd, UPC-AC Energy, Armani Energy Sdn Bhd</td>
</tr>
<tr>
<td>Astronergy/Chint Solar</td>
<td>None</td>
<td>In supply chain</td>
<td>None</td>
<td>None known</td>
<td>Unknown</td>
</tr>
<tr>
<td>Wuxi Suntech Power Company</td>
<td>None</td>
<td>Unknown</td>
<td>None</td>
<td>None known</td>
<td>Unknown</td>
</tr>
</tbody>
</table>

*Downstream contracts are not an exhaustive lists of all customers.*
ENDNOTES

Note: Links may expire or be deleted. Most links here are to archived versions of the cited sources. Where pdfs are cited, the original link is included, and the full pdf has been archived at the Sheffield Hallam Helena Kennedy Centre website.


5. Xinjiang Victims Database, Shahit.biz, Entries 1723 and 1106; Four Corners, “New evidence China is using a system of forced labour in Xinjiang,” Australian Broadcast Corporation, July 16, 2019, Online.


8. “Trainees in Xinjiang education, training program have all graduated,” Xinhua, December 9, 2019, Online; “新疆维吾尔自治区主席就新疆反恐维稳情况及开展职业技能教育培训工作答记者问” [The Chairman of Xinjiang Uyghur Autonomous Region answers reporters’ questions on Xinjiang’s anti-terrorism and stability maintenance situation and the development of vocational skills education and training], Xinhua, October 16, 2018, Online.


12. “新疆聚焦22个深度贫困县(市)计划3年转移就业10万人” [Xinjiang focuses on 22 deeply impoverished counties (cities) and plans to transfer and employ 100,000 people in three years], Xinhua, January 10, 2018, Online.

13. Qapqal County Human Resources and Social Security Board, “关于做好服务察布查尔县城乡富余劳动力转移就业工作实施方案” [Implementation plan for serving the transfer and employment work for the urban and rural surplus labour force in Qapqal County], March 22, 2018, Online.

14. Forthcoming human rights report [quoted with permission].

15. See, for instance, “致富路上的‘夫妻档’” [“Husband
and wife coworkers” on the road to get rich], Weixin, September 14, 2018, Online.
16. “【扶贫故事绘】扶贫羊的带动效应” [Stories of poverty alleviation through pictures: The driving effect of “poverty alleviation sheep”], China Daily, September 12, 2020, Online.
17. John Sudworth, “If the others go I’ll go: Inside China’s scheme to transfer Uighurs into work,” CNN.com, March 2, 2020, Online.
20. Qapqal County Human Resources and Social Security Board, “Regarding the implementation plan.”
26. Xinjiang Victims Database, Entries 1396, 4079, 3313, 5086, 3156, 2701, and 4588; Emily Feng, “Forced labour being used in China’s ‘re-education’ camps,” Financial Times, December 16, 2018, Online; Four Corners, “New Evidence.”
27. Xinjiang Victims Database, Entries 2030 and 1106; “出疆未归人员亲属送培养学员” [Students sent for vocational training from families of those abroad who have not returned, Online]; Reid Standish, “She fled China’s camps—but she’s still not free,” Foreign Policy, February 6, 2019, Online.
28. China Institute of Wealth and Economics, Online.
30. Byler, “How companies profit.”
31. Xinjiang Victims Database, Entries 2378, 2755, and 2299; Byler, “How companies profit.”
32. Bureau of International Labor Affairs, “Against their will.”
40. Alex Bate, “U.S. sanctioned paramilitary has over 800,000 holdings worldwide,” Sayari, August 4, 2020, Online.
41. “新疆棉花增收凸显‘三衣’改革更进一步” [Xinjiang’s cotton revenue increase highlights further reforms in ‘agriculture, rural areas, and farmers,’] China Economic Times, October 16, 2018, Online.
42. See, for instance, “第五师双河市职业技能教育培训中心炊具及配套设施采购项目--中国采购网” [The Fifth Division Shuanghe Municipal Vocational Skills Education Training Center cookware and supporting facilities procurement project -- China Procurement
Online], Public Tender, March 4, 2018, Online; “第五师双河市职业技能教育培训中心办公桌·家具类采购项目” [The Fifth Division Shuanghe Municipal Vocational Skills Education Training Center office desk and furniture procurement project], Public Tender, March 4, 2018, Online; Tenth Regiment Weixin, “【市动态】二师铁门关市畅通转移就业渠道南疆680余名富余劳动力在园区就业” [Division City Developments] Second division city Tiemenguan has open channels for transfer and employment, more than 680 surplus labourers in southern Xinjiang employed in the park, Weixin, August 21, 2017, Online; Xinjiang Corps Satellite TV “[新时代新气象新作为]兵团加快南疆富余劳动力转移就业” [New Era, New Meteorology, New Actions] XPCC speeds up transfer and employment of surplus labour in southern Xinjiang, Weixin, January 13, 2018, Online; “兵团落实扶持政策促脱贫户稳就业” [XPCC implements support policies to promote stable employment of poverty-stricken households], Corps Radio and Television Station, August 18, 2020, Online.

43. Jiang Ge, Ma Yan and Zhao Haizhong, “石河子经济开发区推进高质量发展” [Shihezi Economic and Technological Development Zone promotes high-quality development], Bingtuan Daily, March 17, 2021, Online.


46. Bernreuter Research, “Polysilicon manufacturers.”

47. Department of Commerce of Suzhou, “中华人民共和国商务部关于原产于美国的进口太阳能级单晶硅所适用反补贴措施的期终复审裁定” [The final review ruling of the Ministry of Commerce of the People’s Republic of China on the countervailing measures applicable to imported solar-grade polysilicon originating in the United States], January 18, 2019, Online.


49. Ibid 6.

50. Ibid 97.

51. “新疆将加强硅基新材料产业发展空间布局” [Xinjiang will strengthen the spatial layout of silicon-based new materials industry development], Urumqi Municipal Government, August 29, 2017, Online.


55. Ministry of Finance State Tax Administration,
70. Magic Dikan, “迪坎乡组织富余劳动力到合盛硅业观摩并参加招聘会” [Dikan Township organizes surplus labour to go to Hoshine Silicon Industry to observe and participate in job fairs], Weixin, August 10, 2017, Online.
71. Ibid.
72. Ibid.
73. “新疆维吾尔自治区主席就新疆反恐维稳情况及开展职业技能教育培训工作答记者问” [The Chairman of the Xinjiang Uyghur Autonomous Region answers reporters’ questions on Xinjiang’s anti-terrorism and stability maintenance situation and the development of vocational skills education and training], Xinhua News Agency, October 16, 2018, Online.
74. Turpan Municipal Bureau of Human Resources and Social Security, “Turpan city vocational skills upgrading.”
75. Zhao Xuefeng, “鄯善县合盛硅业系列项目开工建设” [Construction of Hesheng Silicon Industry series projects in Shanshan County started], Turpan News, April 13, 2017, Online.
77. Turpan Municipal Bureau of Human Resources and Social Security, “Turpan city vocational skills upgrading.”
78. “Husband and Wife coworkers;” For more on transfers of forced labourers’ land to the state, see Zenz, “Coercive Labor,” 24-25.
79. Shanshan Government Affairs Information, “促进就业出实招 决胜脱贫奔小康 —— 鄯善县开展建档立卡贫困户稳定就业脱贫典型 宣讲表彰和现场观摩招聘活动” [Effective efforts taken to promote employment, win against poverty and move towards a well-off society: Shanshan County launches talks on and awards for successful examples of registered impoverished household with have achieved stable employment and are no longer impoverished as well as on-site observation and recruitment activities], Weixin, December 28, 2019, Online.

80. Ibid; Farthest Family, “工作队领着我们找工作” [The work team led us to find a job], Weixin, June 28, 2018, Online.

81. Hoshine Silicon Industry, “合盛硅业助力脱贫攻坚, 荣获“社会帮扶爱心企业称号” [Hoshine Silicon Industry helped to fight poverty and was awarded the title of ‘Social Helping and Caring Enterprise’], Weixin, May 28, 2020, Online.

82. Dongcheng Zhonghua Human Resources, “新疆西部合盛硅业招聘” [Western Xinjiang Hoshine Silicon Industry recruitment], November 17, 2020, Online.

83. Xinjiang Production and Construction Corps Surveying and Design Institute (Group) Co., Ltd., “合盛硅业（鄯善）有限公司年产10万吨硅氧烷及下游加工项目变更环境影响报告书” [Annual output of 100,000 tons of siloxane and downstream deep processing project of the environmental impact report of Hoshine Silicon Industry (Shanshan) Co., Ltd.] August 2018, 6, Online.


85. “Shanshan Stone Industrial Park.”


87. “合盛硅业股份有限公司” [Hoshine Silicon Industry Co., Ltd.], Quanjing Online Investor Relations Interactive Platform, Company Profile, Online.

88. Farthest Family, “五个暖男和他们的‘暖心账’” [Five warm men and their “heart-warming accounts”], Weixin, December 2, 2018, Online; “【访民情惠民生聚民心】工作队帮居民实现就业增收梦” [Petitioners’ love for the people’s livelihood and the people’s heart], The task force helps residents realize their dream of increasing employment and income,” Turpan People’s Broadcasting Station, September 23, 2018, Online.

89. Nathan Ruser, “Exploring Xinjiang’s detention centers,” The Xinjiang Data Project, Australia Strategic Policy Institute (September 2020), Online.


91. Silicon Mall, “合盛年产20万吨密封胶项目，投产后可占国内市场30%的份额” [Hesheng sealant project with an annual output of 200,000 tons, which can account for 30% of the domestic market after it is put into production], Weixin, November 28, 2020, Online; Xinjiang Tianye, Home Page, XJ-Tianye.com, Online.

92. “新疆天业股份有限公司2018年年度报告” [2018 annual report of Xinjiang Tianye Co., Ltd.], April 8, 2019, 47-49, Online.

93. Huozhou Family, “一枝一叶总关情” [One branch and one leaf are always affectionate], Weixin, July 9, 2020, Online.

94. “Hoshine sealant project”

95. National Shihzei Economic and Technological Development Zone, “合盛硅业20万吨有机硅密封胶项目最新进展” [The latest progress of Hesheng Silicon Industry's 200,000-ton silicone sealant project], Sohu.com, February 18, 2021, Online.

96. Urumqi Information Online, “开工啦！新疆这些重大项目按下‘启动键’！还有一大波好消息让新疆人爽翻，这次绝对不忽悠！” [Work has begun! “Start button” pressed for these key projects in Xinjiang! There is also a big wave of good news that makes people in Xinjiang feel refreshed. This time it’s no joke!], Weixin, March 12, 2021, Online.

97. Hoshine Group, Homepage, HoshineGroup.com, Online.


103. Hoshine Silicon Industry Co, Interactive Q&A page, Quanjing Online Investor Relations Interactive Platform, February 8, 2021, Online.


106. Asia Metal, “专访:结合企业和区域优势 推动工业硅行业健康发展” [Interview: Combining enterprise and regional advantages to promote the healthy development of the industrial silicon industry], Weixin, September 29, 2015, Online. Note: the location of the raw materials processing facilities and the larger East Hope park can be found in “昌吉吉盛新型建材有限公司年产30万吨新能源高端有色金属型材项目竣工环境保护验收监测报告” [The environmental protection acceptance monitoring report of Changji Jisheng New Building Materials Co., Ltd. with an annual output of 300,000 tons of new energy high-end non-ferrous metal profiles], 4, Online.

107. “师市各单位按下复工复产“加速键” [All units in the division city press the “accelerator button” to resume work and resume production], Kokodala News, April 12, 2020, Online.
researches Xinjiang Yili Industrial Silicon Enterprise association developments: China Nonferrous Metals Industry Association Silicon Industry Branch, Silicon China, April 6, 2016, Online.
117. Xu Liangcai, “七十三团与巩留共建“七大区域”共享兵地园区” [The 73rd Regiment and Tokkuztara [Gongliu] jointly built the "Seven Major Areas" to share the military area], China Jingwei Net, September 25, 2014, Online.
118. Lan Lingling, “Documenting the development of military-land integration.”
121. Yizhou Zero Distance, “新疆鑫新集团将建4万吨多晶硅新材料厂” [Xinjiang Xintao Silicon Industry Co., Ltd. will start trial production in mid-April], Weixin, April 10, 2019, Online.
123. “新疆鑫新集团确认参加第十一届中国新能源展会” [Xinjiang Xintao Silicon Industry confirmed to participate in the 11th China Silicon Metal Industry Development Forum and 2020 Silicon Industry Annual Conference], China Ferroalloy Online, November 20, 2020, Online.
124. “新疆硅基新材料有限公司” [Xinjiang Dadi Zelin Silicon Industry Co., Ltd.], Qcc.com, Company Profile, Online; Geocoordinates for the site is provided in "新疆硅基新材料有限公司年产10万吨硅粉生产线建设项目竣工环境保护验收意见" [Xinjiang Dadi Zelin Silicon Industry Co., Ltd. environmental protection acceptance opinion for the completion of the 100,000-ton metal silicon fume production and construction project], September 28, 2019, 1, Online.
126. “新疆昌吉市劳务经济助力农民增收” [The labour economy of Changji City in Xinjiang helps farmers increase their income], China Employment Online, May 7, 2018, Online; Wang Shengnan, “新疆昌吉州启动公益游活动，拉开旅游复苏序幕” [Xinjiang Changji Prefecture launches public welfare tourism activities, kicking off the prelude to tourism recovery], Beijing News, March 19, 2020, Online; "714名和田贫困劳动力赴昌转移就业(图)” [714 Poor labourers from Hotan go to Changji for employment], Changji Daily, March 17, 2020, Online.
127. "Xinjiang PV enterprise refutes unfounded Bloomberg report on irresponsible accusation of ‘forced labour’,” Global Times, April 16, 2021, Online.
128. Thomas A. Troszak, “Why do we burn coal and trees to make solar panels?,” ResearchGate, September, 2019, Online.
131. “江苏大全集团再投50亿元建设新疆最大多晶硅产业基地” [Jiangsu Daqo Group invests another 5 billion yuan to build Xinjiang’s largest polysilicon industry base], China-Singapore Xinjiang Network, November 14, 2013, Online.
133. “Prospectus of Xinjiang Daqo (declaration draft),” 2020, 240.
135. “Xinjiang PV enterprise refutes” 136. For supplier exposures, see sections on suppliers in previous chapters.
137. Prospectus of Daqo” 2020, 258.
138. Ibid, 257.
143. Liam Stoker, “Trina adds to supply deal run with three-year Daqo polysilicon contract,” PV Tech, November 30, 2020, Online.
147. For all confirmed customer contracts, see also Bernstein Research, The polysilicon market outlook 2024, Addendum, Online.
150. “荒原创新业 匠心铸辉煌” [Originality and great work, ingenuity casts brilliance], China Energy Online, October 22, 2018, Online.
151. “新疆协鑫硅业科技有限公司年产20万吨工业硅项目环境影响评价公众参与第二次公示” [Second public announcement for public participation in Xinjiang GCL Silicon Technology Co., Ltd.’s annual production capacity of 200,000 tons of industrial silicon project environmental impact assessment], Weixin, December 21, 2017, Online.
153. “转移就业保障南疆贫困劳动力脱贫致富” [Transfer employment to ensure that poor labourers in Southern Xinjiang rise out of poverty and become rich], Worker Times, March, 23, 2020, Online.
154. “荒原创新业 匠心铸辉煌” [Originality and great work, ingenuity casts brilliance], People’s Daily, October 22, 2018, Online.
155. GCL Group Party Committee, Labor Union, Youth League Committee, Office of the Board of Directors, “协鑫集团可持续发展报告” [GCL’s Party group work briefing reports], June, 2020, 16, Online.
158. “签约项目14个，投资总额达87.32亿！河南企业助力新疆生产建设兵团第十三师经济高质量发展” [There Are 14 contracted projects with a total investment of 8.732 billion! Henan enterprises help the high-quality economic development of the 13th division of the Xinjiang Production and Construction Corps], Dahe Daily, June 28, 2020, Online.
159. GCL-Poly Energy Holdings Limited, “保利协鑫能源控股有限公司(1)非常重大出售事项 出售附属公司(2)潜在非常重大收购事项 授出认沽期权及股东特别大会通告” [Letter from the board: (1) Very substantial disposal of subsidiaries (2) possible very substantial acquisition grant of put options and (3) notice of extraordinary general meeting], January 22, 2021, 13, II L-10, 42, Online [English].
161. Mark Osborne, “GCL-Poly and Wuxi Shangji Team on 300,000 MT granular polysilicon plant JV,”
PV Tech, March 1, 2021, Online.
162. “中环股份与保利协鑫签署35万吨多晶硅料采购协议” [Zhonghuan And GCL-Poly sign 350,000-ton polysilicon material purchase agreement], Polaris Solar Photovoltaic Net, February 3, 2021, Online.
164. “保利协鑫与四家客户签订6GW鑫单晶供应合同” [GCL-Poly signs 6GW xin monocrystalline supply contract with four customers], Polaris Solar Photovoltaic Network News, July 4, 2019, Online.
167. “张新: 科技创新是企业生存发展的不二法宝【两会声音】” [Zhang Xin: Technological innovation is the only magic weapon for the survival and development of an enterprise [Voice of the Two Sessions], International Energy Network, May 25, 2020, Online.
168. “Zhang Xin,” Profile, Baidu, Online.
170. “特变集团落实‘千企帮千村’行动”[TBEA implements the “Thousands of Enterprises Helping Thousands of Villages” action], Poverty Alleviation Coordination Office, April 2, 2018, Online.
171. “天山春光图—最美的你们追逐的模样” [Tianshan early spring picture -- The most beautiful thing is the sight of you pursuing your dreams], Weixin, February 26, 2019, Online.
172. “徐乐江率全国工商联第二联系调研组赴新疆调研” [Xu Lejiang led the second contact investigation team of the All-China Federation of Industry and Commerce to investigate in Xinjiang], China Business Times, August 7, 2018, Online.
173. “千企帮千村 变变电联聚力精准脱贫” [Thousands of Enterprises Help Thousands of Villages, TBEA to concentrate their efforts in precise poverty alleviation], Tencent Video, Online.
174. “张新：科技创新是企业生存发展的不二法宝【两会声音】” [Zhang Xin: Technological innovation is the only magic weapon for the survival and development of an enterprise [Voice of the Two Sessions], International Energy Network, May 25, 2020, Online.
175. “产业扶贫创新路 变变电联多措并举助脱贫” [Industrial poverty alleviation innovation, TBEA takes multiple measures and helps alleviate poverty], Xinhua, June 1, 2020, Online.
176. “Zhang Xin;” “TBEA implements.” For more on the restructuring of Uyghur domestic space, see Timothy A. Grose, “If you don’t know how, just learn: Chinese housing and the transformation of Uyghur domestic space,” Ethnic and Racial Studies, July 6, 2020, Online. For detentions reportedly due to watching non-state programming, see Shohret Hoshur and Joshua Lippes, “Xinjiang authorities detain vocalist, dozens of others for watching Turkish TV series,” Radio Free Asia, November 11, 2020, Online; Alice Su, “Will they let us live?” Inside Xinjiang, survivors of China's internment camps speak,” The Los Angeles Times, December 17, 2020, Online.
177. “Zhang Xin”
178. “张新代表：践行企业家社会责任和使命” [Representative Zhang Xin: Practicing the social responsibility and mission of entrepreneurs], Xinjiang Daily, May 11, 2020, Online.
179. “Zhang Xin”
180. “新疆鑫涛硅业确认参加第十一届中国金属硅行业发展论坛暨2020年硅产业年会” [Xinjiang Xintao Silicon Industry confirmed to participate in the 11th China Silicon Metal Industry Development Forum and 2020 Silicon Industry Annual Conference], China Ferroalloy Online, November 20, 2020, Online.
181. Zhu Yongqiang and Yu Wanxiang, “二师与变电联等股份有限公司签署战略合作协议” [Second Division
and TBEA Co., Ltd. sign strategic cooperation agreement], Weixin, April 12, 2017, Online.
182. “师市举行水稻割收暨麦田管理与组织转移培训工作” [Division city holds a welcome ceremony for the organized transfer of employment of surplus labor from urban and rural areas in Kashgar], Weixin, June 23, 2017, Online.
186. Tsvetomira Tsonova, “Xinte signs 5-year polysilicon supply deal with LONGI,” Renewables Now, December 18, 2020, Online.
187. Sun Yu “特变电工与上机数控再签超60亿元硅料长单合同·未来5年已有43万吨产能被锁定” [TBEA And Shangji CNC sign another long-term contract for silicon materials exceeding 6 billion yuan, and 430,000 tons of production capacity will be locked down in the next 5 years], NetEase (21st Century Business Herald), January 21, 2021, Online.
188. “About us,” East Hope Group, Online.
189. “东方希望1535亿投建30GW光伏材料等产业链” [East Hope invests 153.5 billion in the construction of 30GW photovoltaic materials and other industrial chains], Silicon China (Century New Energy Network), May 9, 2020, Online; Joseph C. Johnson, “How long can these polysilicon price spikes go on?” PV Tech, September 9, 2020, Online; PV InfoLink, “New round of polysilicon price hikes drive up prices in the midstream,” InfoLink, April 21, 2021, Online; Bernreuter Research, “Polysilicon manufacturers.”
192. Safe Zhundong, “准东开发区党工委委员、公安分局局长刘师义一行到库北社区的喀什·和田地区富余劳动力转移就业人员进行走访慰问” [Liu Xiaowen, member of the Party Working Committee Of Zhundong Development Zone and director of the Public Security Bureau, visited and expressed greetings to the surplus labour transfer workers in the Kashgar and Hotan areas of Cainan Community], Weixin, September 25, 2017, Online; “各部门·各社区与喀什·和田地区劳动力转移就业人员欢度古尔邦节” [Workers from various departments, communities, and Kashgar and Hotan Regions celebrate the Gurbang festival], Weixin, September 5, 2017, Online.
193. “策勒县举办95名城乡富余劳动力赴乌鲁木齐·昌吉企业就业欢送仪式” [Qira County holds farewell ceremony for 95 urban and rural surplus labourers to go to Urumqi and Changji for employment], Qira County People’s Government Office, June 27, 2017, Online.
195. Zhundong Development Zone Up Close, “【民族团结一家亲】开发区全方位开展“民族团结一家亲”活动 谱写民族团结友谊之曲” [The development zone has carried out “National Unity And Family” activities in an all-round way to compose the song of ethnic unity and friendship], Weixin, March 7, 2018, Online.
196. “新疆维吾尔自治区经济和信息化委员会-东方希望集团-李绍海一行调研东方希望准东板块” [Li Shaohai, Secretary of the Party Working Committee of Zhundong
Economic and Technological Development Zone, Xinjiang Uyghur Autonomous Region, and his entourage investigated the Eastern Hope Zhuangdong Section], East Hope, March 31, 2020, [Online]. (In this article, the report focuses on Xinjiang East Hope’s aluminum plant, but it is unclear whether that is the only East Hope facility that received transferred workers.)

197. Hu Jianjia, “新疆木垒县：劳动力转移不掉链 农牧民增收天地宽” [Mori County, Xinjiang: labour transfers do not cease, farmers and herdsmen enjoy income increases], People’s Daily, October 22, 2020, [Online].


199. Asia Metal, “专访:结合企业和区域优势 推动工业硅行业健康发展” [Interview: Combining enterprise and regional advantages to promote the healthy development of the industrial silicon industry], Weixin, September 29, 2015, [Online]. Note: the location of the raw materials processing facilities and the larger East Hope park can be found in “昌吉吉盛新型建材有限公司年产30万吨新疆高等水平硅铁项目竣工环境保护验收监测报告” [The environmental protection acceptance monitoring report of Changji Jisheng New Building Materials Co., Ltd. with an annual output of 300,000 tons of new high-end non-ferrous metal profiles], 4, [Online].

200. Bernreuter Research “Polysilicon manufacturers.”

201. Dan Murtaugh, Colum Murphy, James Mayger, and Brian Eckhouse, “Secrecy and abuse claims haunt China’s solar factories in Xinjiang,” Bloomberg, April 13, 2021, [Online].


203. Bernreuter Research “Polysilicon manufacturers.”

204. “恒业硅业携手永祥公司构筑良性互动绿色发展新生态” [Hengye Silicon Industry joins hands with Yongxiang Company to build a new pattern of benign interaction and green development], Weixin, April 18, 2021, [Online].


212. Benjamin, “Tongwei issues.”


216. Ibid, 147.


Bernreuter Research, “Asia Silicon to expand its polysilicon capacity by 30,000 tons,” Bernreuter Research Polysilicon Market Reports, August 19, 2020, Online.
219. “新疆准东经济技术开发区” [Xinjiang Zhumdong Economic Technological Development Zone], Baidu, Online.
221. “新疆维吾尔自治区国民经济和社会发展：第十三个五年规划纲要” [National economic and social development of the Xinjiang Uyghur Autonomous Region: Outline of the thirteenth five-year plan], May 2016, Online, 40.
222. Ibid, 65-66, 82-84.
224. Zhumdong Development Zone Up Close, “准东开发区转移乌恰县25名农村富余劳动力来准东就业” [Zhumdong Development Zone transferred 25 surplus rural labourers from Ulgqat (Wuqia) County to Zhumdong for employment], Weixin, December 27, 2016, Online; “天山早春图——最美的你们追梦的模样” [Tianshan early spring picture -- The most beautiful thing is the sight of you pursuing your dreams], Weixin, February 26, 2019, Online.
225. “新疆昌吉市劳务经济助力农民增收” [The labour economy of Changji City in Xinjiang helps farmers increase their income], China’s Employment, May 7, 2018, Online.
227. Ibid.
228. Xi Jinping, “继往开来，开启全球应对气候变化新征程，在气候雄心峰会上的讲话” [Carry on the past and open the new journey of global response to climate change, speech at the Climate Ambition Summit], Xinhua, December 12, 2020, Online; Lauri Myllyvirta, “Analysis: China’s new 2030 targets promise more low-carbon power than meets the eye,” CarbonBrief, December 15, 2020, Online.
230. Tan Xiaomei, Zhao Yingzhen, Clifford Polycarp, and Bai Jianwen, “China’s overseas investments in the wind and solar industries: Trends and drivers,” World Resources Institute, April 2013, 8, Online.
234. Kunas County Human Resources and Social Security Bureau, “关于新源县2020年第二批企业招用新疆籍人员享受社会保险补贴的公示” [Announcement of Kunas County’s second batch of enterprises recruiting Xinjiang nationals to enjoy social insurance subsidies in 2020], People’s Government of Kunas County, Xinjiang, July 24, 2020, Online.
235. Kunas Cutting Edge, “新源故事会, 城市的’招聘服务’来村里了” [Kunas story club, the “recruitment service” in the city has come to the village], Weixin, May 25, 2018, Online.
236. “新疆新源县农牧民实现家门口就业” [Farmers and herdsmen in Kunas County, Xinjiang achieve employment at their doorsteps], Xinhua, October 12, 2017, Online.
237. “新疆晶科能源有限公司年产5GW单晶硅拉棒建设项目重新批环影响报告书” [Resubmitted environmental impact report for the monocrystalline silicon pull rod construction project with an annual output 5GW of Xinjiang JinkoSolar Co., Ltd.], Xinjiang Chemical Design and Research Institute Co., Ltd., September 2016, 54, Online; “新源工业园基本情况进行” [The basic situation of Xinyuan Industrial Park], People’s Government of Kunas County, Xinjiang, June 28, 2017, Online.
238. People’s Government of Kunas County, Xinjiang, “新源县工业园区(A区)控制性详细规划 2011-
239 “Submitted environmental impact report,” 3.
244. “新疆全碳新能源股份有限公司首次公开发行股票并在科创板上市招股说明书 (申报稿)” [Prospectus for initial public offering of shares and listing on the SciTech Innovation Board (draft) of Xinjiang Daqi New Energy Co., Ltd.], September 8, 2020, 128-129.
245. “东方希望・大全·美国・valeo-REC等光伏多晶硅企业的2020Q1” [2020 for photovoltaic polysilicon companies such as East Hope, Daqi, Xinte, Wacker, and REC], Solar.IN-EN, January 14, 2020, Online.
252. Mark Osborne, “LONGi Solar becomes world’s largest module manufacturer with latest expansion,” PV Tech, March 11, 2019, Online.
253. “新疆库车县2019年光伏扶贫电站并网，将提供3.045亿kWh清洁电量” [LONGi helps Xinjiang’s 8.62MW poverty alleviation power station to be connected to the grid, which will provide 304.5 million kWh of clean electricity], LONGi Green Energy Technology Co., Ltd., July 23, 2019, Online.
255. LONGi Green Energy Technology Co., Ltd. Board of Directors, “76亿元！隆基股份与大全新能源签订11.2万吨多晶硅料采购合同” [7.6 billion! LONGi and Daqi New Energy signed a purchase contract of 112,000 tons of polysilicon materials], Solarbe, August 8, 2019, Online.
258. LONGi, “Semi-annual report of LONGi,” 2020, 177-178: “荒漠中耀眼的明珠，哈密宜力20MW光伏电站正式并网” [The dazzling pearl in the desert, Hami Xuanli's 20MW solar energy generation plant officially connected to the grid], Sohu, June 27, 2017, Online; “哈密桐瑞，柳阳40MW光伏发电项目成功并网” [Hami Lirui and Liuyang 40MW solar energy generation...
plant successfully connected to the grid], LONGi Green Energy Technology Co., Ltd., June 30, 2016, Online; Urumqi Lyuyuanyun Construction Engineering Resources Co., Ltd., “Acceptance certificate of water and soil conservation facilities for production and construction projects,” May 31, 2018, 2, Online.


276. Ibid, 290.

277. Ibid, 291.

278. Ibid, 292.

279. Liam Stoker, “Trina Solar pockets US$700m from 1GW solar asset sale,” PV Tech, July 1, 2020, Online.


285. “Major assets sale and issuance of shares to purchase assets related transaction report of Qinhuangdao Tianye Tolian Heavy Industry Co., Ltd.”, Tolian,
May 2019, 350-351, 685.


291. “中环股份与保利协鑫签署35万吨多晶硅料采购协议” [Zhonghuan and GCL-Poly sign 350,000-ton polysilicon material purchase agreement], GuangPuBJX, March 3, 2021, Online.
293. “SunPower completes Maxeon solar technologies’ spin-off transaction,” US.Total.com, August 27, 2020, Online.
295. “Canadian Solar,” Canadian Solar, Online; “【銷售公告】阿特斯高效多晶提纯料公开对外销售公告” [Sale Announcement] Canadian Solar’s high-efficiency polycrystalline purified material publicly announced its sales], Canadian Solar Group, April 17, 2020, Online.
297. Ibid.
299. “新疆生产建设兵团批复29个光伏电站项目 尤为700MW” [Xinjiang Production and Construction Corps approves 29 photovoltaic power plant projects with a total capacity of 700MW], Ministry of Commerce, December 19, 2013, Online.
302. “东方日升业绩”和业绩背后：一体化”背景下组件业务承压” [Behind the “early warning” of Risen Energy’s performance: Component business under pressure under the trend of “integration”], Bago Finance, February 1, 2021, Online.
talline supply contract with four customers], Polaris Solar Photovoltaic Network News, July 4, 2019,
[Online; “保利协鑫与四家光伏企业签订6GW“鑫单晶”供应协议”, [GCL-Poly signs 6GW “xin monocrystalline” supply agreements with four photovoltaic companies], GCL-Poly Energy Holdings Limited News Centre, November 26, 2019, [Online].
310. “The top solar panel manufacturers in the USA,” Energysage, [Online].
316. Bernreuter, “Creating an alternative PV supply chain is no cakewalk.”
320. Benjamin, “JA Solar plans to invest 5.024 billion to build a 20GW crystal pulling and wafer slicing project in Baotou,” Ptime, March 2, 2021, [Online].
321. “特变电工拟扩产多晶硅料项目” [TBEA plans to expand the production of polysilicon materials project], China Enterprise Confederation, February 19, 2021, [Online]; “光伏股鼠年飘红收官 隆基通威市值大涨” [PV stocks soar this year], China Times, February 10, 2021, [Online].
322. Crystal Chia, “China solar supplier plans huge plant to meet soaring demand,” Bloomberg Green, February 9, 2021, [Online].
324. “Polysilicon,” OCI, [Online].
326. Hesheng Silicon Industry Co, Interactive Q&A page, Quanjing Online Investor Relations Interactive Platform, February 8, 2021, Online.
330. Bernreuter, “Creating an alternative PV supply chain is no cakewalk.”